



THE UPAC NEWS

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Steve Simms, President
Signa Larralde, Editor

PRESIDENT'S MESSAGE

This month marks the 10th anniversary of UPAC. Upon receiving the files from outgoing president Bruce Louthan at the spring meeting in Grand Junction I sat down to review the correspondence and papers of past UPAC presidents. This provoked a review of past editions of the UPAC News.

The 10 year history of UPAC includes an astonishing number of accomplishments that tend to be forgotten as they have become routine. As a member since the formation of UPAC, I have watched our influence in the decision-making process grow to where we not only command occasional attention, but seem to have a certain notoriety among some policy-makers and even politicians. In the world of action, this has to be a good sign, since being ignored is a sure indicator of little action. Further, it takes only brief contemplation about what it really takes to publish a quality journal that consciously reflects both

avocational and professional needs to see that UPAC has been productive.

Member participation has been the key to the success UPAC has had in bettering the conditions for archaeology in our state. As president, one of my tasks is to keep the participation coming. I see this as important not only for the obvious need to share the workload, but as essential to finding a voice for the many UPAC constituents. We are a diverse group with a common purpose only on a general level. On a day to day basis our members include groups within archaeology who prioritize issues and pursue goals in often very different ways. Participation in UPAC efforts is one way these diverse voices can be heard.

One way I will work to increase the contribution of UPAC members to the society efforts is by requesting help with specific tasks from UPAC members who are not officers. I have encouraged the other officers to do the same thing.

John Senulis (Senco-Phenix), Diana Christensen (BLM), Kevin Jones (Utah Division of State History) and Kathleen Heath (Private consultant) have already agreed to help out UPAC in the few weeks since the spring meeting. Thank you. More of you may be contacted if we feel you are right for a job or we think you represent a constituency that should be heard. If you are not called, but feel left out, or disagree with UPAC efforts, or want something done, then give an officer a call.

The issue of participation and the fact of UPAC diversity brings me to a certain philosophy about how UPAC will prioritize our work in the coming two years. I call it "constituency-based action." What this means is that UPAC as a society might be willing to pursue any number of good ideas, "important" issues, etc., **if the constituents are willing to contribute to the effort.** My estimation of your willingness to back up a good idea or a concern with work will in part determine priorities. If you think UPAC should be doing something, or has ignored an important issue in the past, or does not "serve" your "needs" let an officer know. Also be prepared to contribute beyond a simple demand for UPAC "to do something." We are all UPAC: officers, private contractors, university-based contractors, state and federal agency archaeologists, academics, students, avocational archaeologists and often a mixture of the above. Nor should UPAC be limited to those residing in

the state, but should include those who conduct archaeology in the state, or have a research interest in some aspect of Utah archaeology. What UPAC has helped to accomplish over the years has gained benefits for many not traditionally ensnared by the society, whether this be from inattention on the part of UPAC or from self-alienation of potential constituents.

As for current activities, some issues have been inherited and others identified for the upcoming year. Most will be reported in subsequent newsletters and/or slated for the Fall business meeting:

-- Writing rules for cultural resources managed by the Utah Division of State Lands. The rules for the Division of State History are close to adoption, but the new law will require State Lands to develop rules as well. Betsy Tipps and the ad hoc committee on government affairs formed at the Fall 1991 business meeting (Joel Janetski, Duncan Metcalfe and Jim Wilde) are working on this.

-- Writing rules for Utah's new Native American reburial law will be managed by the Utah Division of Indian Affairs. UPAC is participating as an interested party and I will be working on that.

-- A programmatic agreement to streamline aspects of the section 106 process and the related topic of "alternative mitigation" will be commented upon and pursued with great interest. This may be developing for some time and

workers will include myself, Betsy, Stan, the ad hoc government affairs committee and (?). This issue will potentially have tremendous influence on any archaeologist that participates in cultural resource management.

-- We have been asked to provide input on a possible reorganization of the Utah Division of State History, specifically the Antiquities Section and its relationship to the SHPO.

-- We will attempt to broaden the base of the journal, **Utah Archaeology** by increasing subscriptions to individuals and libraries. We can all help here by making sure your local library subscribes. We may advertise in major journals since many archaeologists who find research in Utah pertinent do not happen to reside in Utah. Some targeted marketing to academic libraries would also be desirable and would involve developing mailing lists and sending circulars. Workers are needed toward this end. As an additional note, the journal may have a new editor next year.

-- The membership categories enabling student membership will be addressed via the by-laws to make it possible for students to receive both the journal the newsletters for a much-reduced price. Kevin Jones has agreed to work on this.

-- A proposal has been tendered to develop a service to abstract significant CRM reports as a regular section of

Utah Archaeology. This sounds a bit like a "book notes" section, but would actually be oriented toward those needing information about the contents of CRM work going on each year in the state. I am very interested in any effort to make the "gray literature" less gray. CRM is the modern engine of archaeological data recovery, yet comprehension of what is going on out there is beyond the ability of any one researcher. Kathy Heath has agreed to help with this since it was her idea, but I suggest this should also be of interest to contractors or agency people concerned about information dissemination.

What can UPAC members do in the coming months? First, check to see if your membership is current. Some "old time" members are not doing their part to support the society. Second, help us get the word out about the journal. When you go to workshops, meetings, etc. take the address or form with you and get people to subscribe. Do the same via a brief visit to your local library. If you work with archaeologists eligible for membership, ask people to join. Third, write an article or announcement for the UPAC News about current research, new positions, your editorial views, etc. Our organization has survived and grown in importance over the past decade only because of all of us.

--Steven Simms

PASSINGS

Kenneth W. Russell passed away in Amman, Jordan on May 10, 1992 possibly from complications related to a tick bite while in the field at Petra, Jordan.

Only a week before, Ken initiated a ten month excavation of a Byzantine period church in Petra, thought to be the oldest known example of mosaics in the region. The project was his dream come true. He began his love affair with Jordan between 1973 and 1977 when he surveyed and excavated Nabataean remains at Petra. At that time he became a friend of the Bidul tribe of bedouin. He rekindled that friendship in 1986 when he began ethnographic and archaeological studies of the Bidul which continued until his death.

Ken was also known for a variety of work in Utah, having participated in the MX studies at the University of Utah, a variety of projects for P-III Associates and an insightful study of the Great Salt Lake wetlands while based at Weber State College in 1989.

Among his many writings, he is best known for his earthquake chronologies for Palestine and northwest Arabia and for his study of plant and animal domestication, **After Eden: The Behavioral Ecology of Early Food Production in the Near East and North Africa.**

He was born in Lakeport, California in 1950, received his bachelors degree from Sonoma State College in 1973, his M.A. in 1977 and Ph.D. in 1987, both from the University of Utah.

A memorial fund has been initiated to support students at the American School of Oriental Research, P.O. Box 2470, Amman, Jordan. Donations sent to this address are requested in lieu of flowers, etc. and need only mention the "Ken Russell Memorial Fund."

Ken had been living in Jordan since 1989, and has been buried in his beloved Petra at a place chosen by the Bidul.

--Steven Simms

SPRING MEETING HIGHLIGHTS

The spring meeting of UPAC was held March 27 through 29 in Grand Junction, in conjunction with the meeting of the Colorado Council of Professional Archaeologists.

Separate business meetings on Friday morning were followed by a joint afternoon session on educational programs and Native American concerns. Saturday's joint session featured papers on hunter-gatherer archaeology in the morning and contributed papers on a variety of topics in the afternoon.

UPAC business of interest included:

Financial Report: Evie Seelinger reported that as of March 20, 1992, the UPAC treasury has a balance of \$4966.04. Deposits from 10/25/91 through 3/20/92 totalled \$1540.50 and expenses totalled \$959.03. As of the meeting, UPAC had 69 current members, 53 voting. The mailing list has a total of 138 addresses.

Antiquities Protection Act of 1992 (Senate Bill 128): Betsy Tipps reported that this bill has passed and that new rules will implement the law. David Madsen stated that the law marks a major philosophical change for the State towards the protection of cultural resources. Betsy is continuing to apply for UPAC to become an interested party. For a copy of the act, contact Betsy Tipps. (See **Update on Government Affairs** below for more and newer information).

SUWA/UPAC Lawsuit against State Lands: Bruce Louthan reported that the lawsuit, which was initiated two years ago, will be heard in the 3rd circuit court. Progress is being made.

Stones and Bones is the name of the new quarterly Junior Prehistory Newsletter on everything from dinosaurs to Native American cultures. Kevin Jones reported that the fold-out format, lively visuals, and articles by well-known archaeologists and paleontologists make this very exciting reading for kids. Call Kevin at 533-4563 to request a copy or to subscribe.

Draft Programmatic Agreement: Shelley Smith reviewed the draft programmatic agreement on streamlining the Section 106 process and how it can help improve business for cultural resource management (her review is included as an attachment in this newsletter). Copies of the draft programmatic agreement are available upon request from Shelley (539-4066).

Changes in Journal Editorships: Steve Simms reported that Phil Wilke is resigning after 17 years as editor of the **Journal of California and Great Basin Anthropology** and will be leaving by the end of the year. Kay Fowler is willing to serve as interim editor for one year. Joel Janetski, editor of **Utah Archaeology**, has expressed interest in the position, depending on whether a dependable new home can be found for **Utah Archaeology**. It may be possible for **Utah Archaeology** to move to Utah

State University. In that case, Utah would be home to two excellent journals, each with a distinct but overlapping readership.

Student Membership: Kevin Jones discussed the need for a change in membership categories. Currently, an Associate Membership category (which includes students) allows full voting privileges, but does not include the journal **Utah Archaeology** with dues.

The general feeling at the meeting was that we should make the journal available to students as part of their membership and maintain the lower dues rate. The proposed amendment (included in this newsletter as an attachment) makes the student membership the equivalent of a full professional membership, at a reduced dues rate (currently one-half the full rate). It also retains the Associate Membership category. The by-laws amendment will be voted on at the Fall meeting. The intent of the amendment is to encourage student participation and membership in UPAC.

Membership: Stan McDonald reminds all members to pay their 1992 dues. Voting member dues are \$25.00 and associate dues are \$12.50. Renewals should be sent to Evie Seelinger at 300 Rio Grande, Salt Lake City, Utah 84101. New members can send applications and dues to Stan McDonald at the Forest Service Office, 599 W. Price River Dr., Price, UT 84501.

BLM Permitting Changes: Shelley Smith discussed BLM permitting changes. The changes divide the state in two geographical/cultural regions for the purpose of permitting: Anasazi and Great Basin. One purpose of the changes is to make the permitting process more uniform throughout the state. Details will follow in the Fall newsletter.

--abstracted from minutes of the meeting. For a complete copy of the minutes, contact Julie Howard.

UPDATE ON GOVERNMENT AFFAIRS

Several items of government business have happened since the spring meetings in Grand Junction and the last UPAC newsletter.

Antiquities Protection Act Rules: First, the UPAC "rules committee" reviewed the rules proposed by the Division of State History (State History) to implement the newly passed Antiquities Protection Act. We found that the rules were substantially improved and, in general, we are pleased with the new version.

Discussions about alternative mitigation and the requirement for bonding have been removed. Definitions have been clarified and permits will now be issued by State History for survey and limited testing.

We had a few minor comments which were formally submitted to the Division of State History on May 11. We are awaiting a response.

To our knowledge, nothing further has happened with the Division of State Lands and Forestry rules. We assume that they will revise their rules in accordance with the new Antiquities Protection Act. We will review the rules and provide comments when the new rules are issued.

Draft Programmatic Agreement:

The UPAC rules committee and UPAC president met last month to review and discuss the draft Programmatic Agreement (PA) regarding compliance with Section 106 of the National Historic Preservation Act and other historic preservation authorities in the State of Utah.

Several concerns surfaced but since we are still working on our formal comments, a summary will be deferred until the next newsletter. Anyone wanting more information or wishing to provide comments may contact UPAC President Steve Simms at 750-1277.

On this same topic, UPAC recently contacted the Advisory Council of Historic Preservation and formally requested "interested person" status on the PA.

San Juan County Chaining:

In late April, UPAC, along with the Southern Utah Wilderness Alliance, Sierra Club, and Utah Rock Art Research Association provided comments to the Division of State Lands and Forestry on a proposed chaining project on 480 acres of state land in San Juan County.

We pointed out that the notice

of the proposed action, as described in the Resource Development Coordinating Committee minutes, failed to mention potential impacts on cultural resources within the project area.

As per the Antiquities Protection Act, we requested that the Division of State Lands and Forestry require a professional survey of the parcel prior to any ground disturbing activity, that all extant sites be evaluated for National Register eligibility, and that areas of "critical historical importance . . . be protected for just that purpose."

Muddy Creek-Orderville Chaining: Finally, we have an update on the proposed chaining, disking, and reseeded project in the Muddy Creek-Orderville Watershed in Kane County, Utah.

The Soil Conservation Service recently notified us that they will conduct a cultural resource survey of previously uninventoried portions of the proposed project area as part of the Environmental Impact Statement preparation process.

Our letter really did make a difference.

--Betsy Tipps

PARPA? APRPA?

A U.S. Senate bill which amends the Archaeological Resources Protection Act of 1979 (ARPA) to provide protection for paleontological resources as well as archaeological

