



UPAC NEWS

NEWSLETTER FOR THE UTAH PROFESSIONAL
ARCHAEOLOGICAL COUNCIL

Byron Loosle, President

Kenny Wintch, Editor

January 2013

Message from the President

Byron Loosle

The current economic and political conditions are threatening the future of cultural resource management, making life difficult and challenging for cultural resource professionals. Declining budgets have resulted in layoffs in government and contract firms. Complaints about government regulations have led to real and imagined concerns about changes to cultural resource laws and regulations. In this climate it is easy to duck and seek cover as we hope the storm will soon pass and we can go back to our old practices. However, I believe we need to boldly and aggressively face these threats. We need to demonstrate the value and benefits of our cherished resources and livelihood to the public.

To accomplish these goals I believe UPAC needs to be more visible and involved in public archaeology. As your president, I attended the Utah Rock Art Research Association (URARA) annual symposium in Vernal in September and the Utah Statewide Archaeological Society (USAS) presidents' meeting in Price. During both visits I demonstrated our support for these important organizations and I invited both groups to our annual meeting in February in order to further their involvement in UPAC. In addition to these recent activities, UPAC is also working with State History, the BLM and other agencies to host a consulting parties training in Cedar City, tentatively planned for March 23, 2013.

The UPAC Executive Committee decided to involve other regions and increase our visibility by hosting our annual meeting outside Salt Lake City every other year. By partnering with Utah State University we hope to have a few public events during our meetings, which are scheduled for February 8-9 in Logan. The Executive Committee also discussed the possibility of either modifying the newsletter editor position or adding a public affairs position. We envision this new position as a clearinghouse for public archaeology projects in which we could seek opportunities or find authors to prepare news releases on projects or issues of importance to our community. We will discuss this and other proposed changes at our business meeting in February and encourage you to share your thoughts.

As my children grew up they often asked tough questions about why they had to do certain things or why our family had rules other kids didn't. Rather than answer their questions, I would usually start singing the chorus from the opening song from Fiddler on the Roof, **Tradition!**

My oldest daughter, then in college, helped me set up my cell phone a few years ago. I believe, in revenge for the way she was raised, she installed a Demotivational poster as my phone backdrop. It has a picture of the running of the bulls in Pamplona, Spain and contains the following text: "**Tradition** – Just because you've always done it that way, doesn't mean it's not incredibly stupid." Since I have limited technological abilities, I haven't been able to change the picture in the last five years but it is a serious reminder that I shouldn't be complacent with my traditional approach to life, work, or other endeavors. As a profession we are quick to assimilate technologies like GPS, GIS, and DNA sequencing, while we tenaciously cling to other outmoded practices or methods. As one individual recently put it, "CRM has grown as an industry, but we haven't evolved as a profession." We need to evaluate our practices and procedures to identify inefficiencies and modify traditions that provide little benefit.

It is my conviction that UPAC needs to lead the discussion on the future of our discipline. In a struggling economy we need to identify cost efficiencies, not have them dictated to us. We need to develop streamlining of government processes before Congress changes the law under pressure from corporate interests. I encourage everyone to get involved so we have creative, balanced, and solid solutions. In the coming months look for online forums or face to face meetings that will discuss historic site recording, consulting parties, reporting and other topics.

In the midst of all this negativity we do have some advantages: the American public loves the past. Let's not be passive or complacent as the winds of commercialization and deregulation scour the landscape. This is no time to hide and hope things improve by some unseen hand. Each of us can do a little and with the public at our side we can do a whole lot more.

2012 Annual Meeting Summary

The UPAC 2012 Annual Meeting was held March 2-3, 2012 in Salt Lake City. A number of research presentations were made Friday and Saturday mornings, and the annual business meeting occurred Friday afternoon. Nominations were taken for three executive committee positions (see below), current officers gave updates on their business, agency updates were presented and a couple of particular issues were discussed. First among these was a bylaws change proposal by President Jim Allison (see also below). Second, Dr. Allison reported on his efforts to lobby the Board of State History to continue public

outreach (and outreach to the Utah Statewide Archaeological Society [USAS], in particular). Third, Dr. Allison presented President's Awards to former State Archaeologist Kevin Jones and Assistant State Archaeologist Ron Rood for their service while in those positions (see the September 2011 edition of the *UPAC News* for more information about the elimination of those two positions from state government in June 2011).

New UPAC Executive Committee

Nominations for the offices of President, VP for Membership and Ethics, and Treasurer were taken at the aforementioned business meeting and elections were held electronically thereafter. Byron Loosle, lead archaeologist for the BLM in Utah, was elected to be UPAC's new President. Mark Karpinski, lead archaeologist in TetraTech's Utah office, was elected to be the VP for Membership and Ethics. Gena Huffman, a long-time staff member at EPG, was elected to be UPAC's new Treasurer. Congratulations to all three newly elected officers and a debt of thanks to outgoing President Jim Allison, VP for Membership and Ethics Arie Leeflang, and Treasurer Andy Yentsch!

Additionally, with the announcement that Journal Editors David Yoder and Chris Watkins were looking to "step aside" in the not-too-distant future, new BYU faculty member Mike Searcy was nominated to become the next Journal Editor. Subsequently, the Executive Committee, in accordance with the bylaws, accepted Dr. Searcy's nomination to become the next Journal Editor.

New Journal Editor's Note

Mike Searcy

I'm excited to begin as the new *Utah Archaeology* editor in 2013. Just to give you some background, I was recently hired by BYU's Anthropology Department. I have worked in Utah for a few years now and was trained in the state as a student. While I recently began a program of research in northern Mexico in the area around the site of Paquime, I'm also working on a project that is focused on Fremont settlement and salvage archaeology at the Provo Mounds in Utah Valley. I feel lucky to live where so much history lies beneath our feet and in our own backyards. Finally I'm anxious to serve as editor and to learn more about what you all do to preserve our history and prehistory here in Utah.

We owe so much to our outgoing editors, David Yoder and Chris Watkins. They have successfully revived the journal, and we are nearly caught up. We also owe a debt of gratitude to our Technical Editor, Scott Ure, who is the muscle behind the operation. The 2009 and 2011 issues are now complete and should be in your hands shortly. For those who have submitted articles and were accepted for the 2012 issue, we should see that volume released in early 2013. With these giant leaps in publishing so many great articles over the last three years, I hope to carry on the tradition of providing a venue for new and engaging

archaeological research. But this requires your help in the form of submissions. I look forward to reading about the wonderful research being carried out in our great state in the time to come.

(Side Note: Webmaster Rachel Quist would like everyone to know that the journal is now available as pdf files on UPAC's website www.upaconline.org/journal.htm.)

2013 Annual Meeting Announcement

The UPAC 2013 Annual Meeting will be held on February 8-9, 2013 at the University Inn & Conference Center (www.hotel.usu.edu) on the campus of Utah State University (USU) in Logan, Utah. The meeting will begin on Friday, Feb. 8th at high noon with a luncheon presentation by USU Geologist Dr. Joel Pederson titled "How old is Barrier Canyon-style rock art? Solving a hot archaeological debate with cool geomorphic relations and new OSL dating techniques." A catered lunch will be available for \$9.50 to those who RSVP to meeting organizer (and VP for Gov't Affairs and Research) Ken Cannon no later than February 4th, 2013.

Thereafter, the business meeting will begin at 1:00 PM sharp and last until circa 5:00. A business meeting agenda will be made available prior to the meeting date.

At this moment, there are no plans for a Friday evening social event. *However*, in order to encourage people traveling from elsewhere to stay both days, UPAC has arranged for a block of 20 "classic" hotel rooms at the University Inn & Conference Center at a rate of \$64.00/night (plus 10.60% state and local taxes). UPAC heartily encourages meeting attendees to avail themselves of this opportunity. This rate will also be briefly available before and after Friday night.

A full day of research presentations (papers and posters) will begin at 8:30 AM on Saturday, Feb. 9th. Paper titles and abstracts should be sent as soon as possible to Dr. Cannon at kenneth.cannon@usu.edu.

Proposed Bylaws Changes

Once again, the Executive Committee (EC) is proposing a number of specific changes to the UPAC Bylaws (the current version of which can be found in their entirety on UPAC's webpage: www.upaconline.org). The genesis for these changes was then-president Jim Allison's suggestion for a standard annual starting date for officers. Also discussed at the business meeting was the idea of changing the office of Curriculum Director into a formal liaison between UPAC and USAS. A third and final change, adding responsibility for coordinating UPAC response to media events (especially negative media events) is proposed by the EC for consideration by the membership and discussion at the upcoming business meeting next month. Each of the three topics is presented and discussed in order. Thereafter, the exact textual revisions necessary to effect

the proposed bylaws changes are presented. The EC asks the membership to review the proposed changes and come to the business meeting prepared to discuss the proposed changes.

First Proposed Change: Specify April 1st Starting Date for Newly Elected Officers

Discussion. Former UPAC President Jim Allison, during his last business meeting (2012) proposed that there be a defined date at which the “changing of the guard” among offices take place each year. The EC believes there are good reasons for the proposed change, including equity of service length, certainty about dates of service, and having one date-certain in the elections cycle that forces each EC to make sure elections are conducted in a timely manner. Simply put, the EC believes that having a specified date for replacing officers every year works to everyone’s benefit.

Second Proposed Change: Change Office of “Curriculum Director” to “USAS Liaison”

Discussion. As mentioned above, this idea was also first discussed at last year’s business meeting. The landscape of the archaeological community has clearly changed since June 22, 2011 (when the offices of State Archaeologist and Assistant State Archaeologists were effectively eliminated). If the Antiquities Section no longer has the resources to formally advise and shepherd USAS, then UPAC needs to step up and take on that role. The logical office within the EC is that of “Curriculum Director” but the title and job description – as contained in Article VI, Section 10 of the bylaws – is inaccurate and inappropriate. Ergo, the EC proposes to change this and related portions of the bylaws in order to make appropriate this officer’s title and clarify his or her duties and responsibilities to USAS and UPAC. No matter what happens in state government, the EC believes this is a change that makes good sense and is timely.

Third Proposed Change: Change Office of “Newsletter Editor” to “Newsletter and Media Coordinator”

Discussion. Last August the *Ogden Standard-Examiner* ran a story about a local artifact collector named Gilbert Brush. The EC felt a response by UPAC was in order, but to whom should such a task fall? The EC discussed the issue at its Salt Lake City meeting not long thereafter. During that discussion all agreed that there is a need for someone on the EC to have the responsibility to either craft such a response or to quickly and efficiently solicit one or more appropriate members among the UPAC membership to pen a timely, positive and professional response on behalf of UPAC. Further, the EC noted that the modern plethora of media opportunities presents unprecedented opportunities for us to better market our message and our aims in a proactive way. Rather than add a new office to the ranks of the EC, we felt it would be better to modify an existing office. The extant office that would most easily adapt to take on such tasks would be

the Newsletter Editor (since this office has always been a news coordinator of sorts). Ergo, the EC would like to offer the proposed change for discussion.

Please give all three topics some consideration and come to the business meeting on Friday, Feb. 8th ready to voice your thoughts, questions or concerns regarding each proposed change. Finally, please find all textual changes to the bylaws engendered by these three proposals immediately below. Only the actual articles and sections of the bylaws that would be changed are presented; the remainder of the bylaws are not. (As usual, stricken text is proposed for deletion, and underlining indicates newly proposed text.)

ARTICLE VI. OFFICERS AND COMMITTEES

Section 1. The Officers of the Council, hereinafter referred to as Officers, shall consist of a President, Vice-President for Membership and Ethics, Vice-President for Governmental Affairs and Research, Secretary, Treasurer, Newsletter ~~Editor~~ and Media Coordinator, Journal Editor, ~~Curriculum Director~~ USAS Liaison and Webmaster. Officers are expected to attend all Council meetings, symposia, and other official functions.

Section 8. Newsletter ~~Editor~~ and Media Coordinator: The Newsletter ~~Editor~~ and Media Coordinator shall (1) solicit and edit material for the Newsletter of the Council, (2) prepare or otherwise coordinate the preparation of positive press releases about projects or issues of importance to the Council, and, when authorized by the Executive Committee, or Council as a whole, ~~develop other official publications~~ (3) develop or coordinate development of positive, professional responses to media requests or news items of particular interest to the Council. Newsletter content and format will be decided by the Council according to Article XI, Section 2. All bills relating to publishing obligations shall be certified to the Treasurer. All actions of the Newsletter ~~Editor~~ and Media Coordinator in exercising the duties and responsibilities of the office shall be subject to review and approval of the Executive Committee.

Section 10. ~~Curriculum Director~~: The ~~Curriculum Director~~ shall be the Council’s ~~representative in the Utah Avocational Archaeology Education Pro-~~

~~gram (UAAEP). He or she will assist the Division of State History and the Utah Statewide Archaeological Society in decisions or activities associated with meeting the goals of, and maintaining professional standards within the UAAEP. All actions of the Curriculum Director in exercising the duties and responsibilities of the office shall be subject to review and approval of the Executive Committee.~~
USAS Liaison: The USAS Liaison shall be the Council's representative to the Utah Statewide Archaeological Society (USAS). He or she will serve as an advisor USAS and assist USAS in decisions or activities associated with meeting the goals of, and maintaining the standards within, USAS. These duties include, but are not limited to, developing and coordinating educational programs with the statewide officers of USAS. All actions of the USAS Liaison in exercising the duties and responsibilities of the office shall be subject to review and approval of the Executive Committee.

- i. The Newsletter ~~Editor and Media Coordinator~~ shall hold office for two years beginning at the first regular meeting of odd-numbered years.
- ii. The Newsletter ~~Editor and Media Coordinator~~ shall be eligible for reelection to the same office for a total of five consecutive terms, or not more than 10 years total time.
- g. ~~Curriculum Director~~USAS Liaison.
 - i. The ~~Curriculum Director~~ USAS Liaison shall hold office for an indefinite period.
 - ii. The ~~Curriculum Director~~ USAS Liaison shall notify the President or Executive Committee, in writing, when she/he no longer desires, or is able, to fulfill the duties of the office. A new ~~Curriculum Director~~ USAS Liaison will be appointed by the Executive Committee in consultation with the statewide officers of USAS, and announced in the Newsletter and at the next Council meeting.
 - iii. The ~~Curriculum Director~~ USAS Liaison may hold another office in the Council.

ARTICLE VII. ELECTIONS

Section 1. The Vice-President for Membership and Ethics shall form an AD HOC nominating committee prior to the first regular Council meeting of each year. This committee shall bring a list of nominees who have accepted nomination for office to the first regular meeting of each year. Additional nominations for office may also be made at the first regular meeting. Mail, email or telephone nominations to the Vice-President for Membership and Ethics will also be accepted prior to submission of the ballot to the membership. General elections will be held as soon as possible following the first regular meeting of the year. Special elections may be called by the Executive Committee in the event of an unexpected vacancy. Newly elected officers shall take office on April 1st of each year that they are elected.

Section 2. Terms of office shall be as follows:

- f. Newsletter ~~Editor and Media Coordinator~~.

ARTICLE XI. PUBLICATIONS

Section 1. The Council shall publish and make available online a quarterly or semi-annual Newsletter, as specified in Article VI, Section 8. The Newsletter shall constitute a primary vehicle of communication for Council business, news, current research, and other items of interest. Creation of the Newsletter will be the responsibility of the Newsletter ~~Editor and Media Coordinator~~. All members of the Council, and others, as determined by the Executive Committee, will receive or have access to the Newsletter online.

Finally, Let's Talk About Policy

Kenny Wintch

If you hang around long enough and go to enough UPAC annual business meetings you begin to notice a problem. That problem is that there is no adequate mechanism short of business meeting discussions (and often votes) to decide certain questions. Specifically, I'm talking about money issues: requests for UPAC to pledge financial support for things like putting up reward money to help catch looters, buying a refreshment break at a national conference being held in Utah, or pledging financial support for Archaeology Magazine or the Archaeology Channel. Vet-

ting each such question at each business meeting is fine, but really rather inefficient, and stands in contrast to the authority that the membership has vested in the EC to handle other matters on behalf of the Council at large.

Such a recent request, combined with Beta Analytic's offer to help sponsor the forthcoming annual meeting, has piqued the current EC into realizing that there is a need for UPAC to create *policy* to help each EC deal with such requests more efficiently in the future. Theoretically, the development of policy could – and should -- also be available to help guide UPAC's public relations efforts, particularly when responding to negative media events like the *Standard-Examiner's* glowing spotlight on Mr. Brush. I would humbly proffer that appropriate development of Council policy is a very proactive way of making sure that the membership's wishes are codified in a democratic, explicated way, well in advance of fiascos *du jour*. Policy is an effective way of solving problems before they occur.

My partners and I on the EC offer this idea wholeheartedly, but without zeal. We know it's not necessarily a panacea, and we know it would not be accomplished without some hard work on someone's part. But we do believe that it would be a worthwhile idea for Council members to think about and come to the upcoming business meeting prepared to discuss. Our thanks belong to all who do so.

Other News and Notes

SHPO and Antiquities Update (Lori Hunsaker)

Utah State Antiquities Section is on Facebook! Follow us at UtahStateAntiquitiesSection for updates on hours, procedures, events and more.

The New Year has brought some changes to the SHPO and Antiquities Section. After many many many years of compliance review for the state, Jim Dykman decided to retire (again!). We are sad to see Jim go and will miss him greatly, but are also excited to welcome Dr. Chris Merritt. Chris will be taking over Jim's duties as well as working with Lori on compliance related duties. Chris can be contacted at cmerritt@utah.gov or 801-245-7263.

Also, we would like to welcome Rebecca Steed to our Antiquities team! She is working part-time assisting Arie & Deb with archaeological records management. She can be contacted at rebeccasteed@utah.gov or 801-245-7256. Our records team is working to improve efficiency, data quality and access. Project numbers, site numbers, and GIS and literature searches may now be requested by emailing archrecords@utah.gov.

Infrastructure is being built to allow our site form scans to be accessed through Preservation Pro. Scanning our site records continues to be our top priority, with Tooele County site records being next in line. We are also assessing the effect of proposed changes to the IMACS form on our current data delivery systems. The breadth of the

proposed changes complicates the possibility of moving toward a digital solution for entering archaeology records via Preservation Pro. If these changes are adopted it will be necessary for us to develop an alternative solution.

Antiquities Section will be hosting the 26th annual Archaeology Week May 4-11, 2013. We have just wrapped up our annual poster contest and will have the posters ready for free distribution state wide by mid-March. We will kick off Archaeology week with our annual open house at the Rio Grande on May 4th with activities for kids and families to learn about the exciting archaeology of Utah. Organizations, groups, or individuals wishing to sponsor the poster or an activity at the open house, or volunteer for the open house can contact Deb Miller (damiller@utah.gov). New this year we will also be hosting a graduate and undergraduate student paper symposium on May 11th; for more information on the symposium or to enter contact Chris Merritt (cmerritt@utah.gov). If you are hosting an event during Archaeology Week and would like it added to the calendar of events please contact Deb Miller. For information or scheduled events go to www.history.utah.gov/archaeology, or follow us on Facebook at UtahStateAntiquitiesSection.

Finally, SHPO and BLM are cosponsoring a Consulting Parties training in Cedar City on March 23rd. For more information on the training contact Lori Hunsaker (lhunsaker@utah.gov).

David Breternitz Endowment

(Contributed by Steve Lekson, University of Colorado)

David Breternitz's career at the University of Colorado was fieldwork, fieldwork, and more fieldwork in the Fremont, Mesa Verde, and Dolores districts (and in various parts of Africa!). In three seasons in the Fremont, thirteen summers at Mesa Verde, and eight more at Dolores, Breternitz trained hundreds of future academic, federal, and contract archaeologists. He reached many others as MC of the SW at the Pecos Conference. Dave died March 2012. In his honor, Dave's friends established a CU endowment to support graduate student fieldwork in the Southwest. If you'd like to commemorate Dave's extraordinary record of teaching and research, consider a contribution to the David Breternitz Endowment for Archaeological Field Research. We think Dave would approve. To make a contribution, please go to: www.cufund.org/breternitzor or mail your tax deductible gift to: David Breternitz Endowment, CU Foundation, 1305 University Ave, Boulder, CO 80302.

Lynn Sebastian Named to ACHP

President Obama recently announced his intention to appoint Dr. Lynn Sebastian as the next Expert Member of the Advisory Council on Historic Preservation (ACHP). Lynn is currently the Director of Historic Preservation

Programs at the SRI Foundation (www.srifoundation.org). She is also a former New Mexico SHPO, Deputy SHPO and State Archaeologist, and is a past president of the Society for American Archaeology (SAA). Dr. Sebastian received her M.A. in Anthropology from the University of Utah and her Ph.D. from the University of New Mexico. It is very good indeed to have a western North American archaeologist, one with a background in Utah archaeology, to serve on the nation's leading historic preservation agency. Congratulations and best wishes to Dr. Sebastian!

2013 UPAC Dues Are Now Due!!

PLEASE consider this plea to support *your* UPAC through payment of your annual dues. (You may also find some nifty items for purchase to show your support for UPAC in the "Swag Shop" at the UPAC website!) Please be sure to either pay your dues with Paypal on the UPAC website (www.upaconline.org) or send a check to UPAC Treasurer Gena Huffman (or her designated representative at the upcoming Annual Meeting).

CCPA Announces Its 35th Annual Conference

The Colorado Council of Professional Archaeologists (CCPA) has announced that its annual conference will be held at the new History Colorado Center museum (www.historycolorado.org) in Denver on March 14-17, 2013. Tentative meeting information can be found online at www.coloradoarchaeologists.org or by contacting conference organizers Scott Slessman, Scott Phillips or Norma Crumbley at (303) 487-1183.

Eleventh Biennial RMAC

The Rocky Mountain Anthropological Conference (RMAC) celebrates its 20th anniversary in 2013! The eleventh biennial edition of RMAC will occur September 25-29, 2013 at the Sagebrush Inn and Conference Center in Taos, New Mexico. The RMAC has always tried to highlight research that took place in "the great in-between" – that is, in the Rocky Mountain hinterland between the Great Plains, the Columbia Plateau, the Great Basin and the desert Southwest (all of which have their own research themes and conferences). The first RMAC was held in early autumn of 1993 in Jackson Hole, Wyoming. Subsequent conferences have been held in Colorado, Montana, Alberta (Canada), and (Park City) Utah. With this year's conference being held in New Mexico, the conference will have been held through the full north-south extent of the Rocky Mountains of North America. Additional information about the conference can be found at <http://rockymtnanthro.org> and at <https://sites.google.com/site/rmac2013taos>.

Jackson Flat Reservoir Excavations Ending

Major excavations at the Jackson Flat Reservoir Project (JFR) related to construction and inundation of the pool area have come to an end. HRA, Inc. Conservation Archaeology (HRA) is completing final excavations at the last site and beginning the process of analyzing, synthesiz-

ing and reporting all the recovered data in cooperation with the BYU Office of Public Archaeology and Bighorn Archaeological Consultants, LLC. Funding is in place to support professional dissemination of all the data and to prepare and publish a single synthetic volume through the University of Utah Press that will put the project's results in full research perspective. Importantly, archaeological phenomena dating from roughly 4,500 years ago to the protohistoric period were investigated and recovered as part of the project, including stratified Archaic open sites and one large, complex Ancestral Puebloan village.

Tribal consultation, conservation easement execution (protecting the remnants of two Anasazi culture habitation sites, 42Ka6165-6166) and the reburial of human remains removed from harm's way are still in process. While JFR is not a very large reservoir, the associated data recovery effort became by far the largest single set of intensive excavations conducted to date in the Grand Staircase. Importantly, a previously unavailable window into the intensity of Archaic and (especially) Formative occupation of the Kanab Creek floodplain was obtained via the project. The Kane County Water Conservancy District, the US Army Corps of Engineers, and the state's School and Institutional Trust Lands Administration all contributed greatly toward the success of this important investigation.



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