



THE UPAC NEWS

Published by the Utah Professional Archeological Council

Vol. 2, No. 2
April, 1984

Richard Thompson, President
Georgia B. Thompson, Editor

Summer Meeting Set For July 13-14

UPAC members will hold their summer meeting on July 13 and 14 in the Monticello area. Chas Cartwright, BLM archeologist in that region, has been making arrangements.

Facilities will be available for camping at the Blue Mountain Ski area about 5 miles out of Monticello in the National Forest. Chas indicates there is no electricity at the campground, so members need to bring camping gear.

For formal meetings, lectures, and slide presentations the facilities at the BLM office will be available.

Chas would like to know what members would prefer in terms of possible entertainment, refreshments or other arrangements for the evening of July 13. If you have special preferences, write Chas at P. O. Box 848, Monticello UT 84535.

An agenda for the meeting has not been finalized by the Executive Committee, but input on research designs will be part of the format.

If a member has a particular interest or a request, he/she should get in touch with Dr. Richard Thompson, UPAC President, Southern Utah State C., Cedar City, Utah 84720 by May 15.

The meeting generally begins in the afternoon of the first day (7/13) and ends in the early afternoon of the second day (7/14).

J. Janetski Wins UPAC Presidency

Joel Janetski will assume the UPAC Presidency at the summer meeting based on the results of the recent elections.

Bill Davis will take the Vice Presidency for Membership/Ethics. Lorraine Dobra will continue as Treasurer, and Georgia Thompson will be editor for another term.

The membership concurred with the selection of Dr. Jesse D. Jennings as the 1982 Fellow and Dr. Richard Holmer as the 1983 Fellow.

LaMar Lindsey, Vice President for Research Design has resigned that post due to work demands. The Executive Committee appointed David Madsen to act in that position until the summer meeting when someone could be elected. Madsen hopes to pull together some preliminary work on regional designs for the state to be published in the UPAC NEWS prior to the summer meeting.

Dr. Janetski is assistant director of CRM Services at Brigham Young U., and Director of the Museum. Mr. Davis heads Abajo Archeology a CRM firm based in Bluff, Utah.

Ms. Dobra works in the Utah Historic Preservation office. Ms. Thompson is affiliated with International Learning and Research Corp., a private CRM firm in Cedar City, Utah. She also has been involved in field work with Southern Utah State College.

UPAC members may be considering individuals who might be nominated for the Vice President for Research Design at the July meeting.

President's Comments . . .

It is gratifying to note the appearance of a substantial series of RFPs that UDOT has issued in the last few months. The development of a systematic approach to the vitally important cultural resource clearance aspect of all highway work must be welcome to all members of the profession.

If there is any kind of inequity in the program as it now operates, it may appear to result from the fact that some contract archeologists may be located at greater distances from project areas than others. It is hoped, however, that in time this will average out over the state. The Utah Department of Transportation deserves, meanwhile, an expression of appreciation from the entire archeological profession for the high degree of cooperation which they have developed.

There have been increasing expressions of discontent over other practices in the issuing of RFPs by other agencies. Perhaps because it solicits more proposals than any other agency, much of this is directed against the BLM. The issue here is that, in the case of the larger projects, the RFPs contain no indication of the amount of funds that will be available for the project. The result of this is that proposals submitted tend to be evaluated by the BLM (and other agencies) on the basis of agency preconceptions of valid cost with much less attention to the quality of the research design.

Whether the allegations are true or not, many who have bid on BLM RFPs believe that cost information is being leaked to favored archeologists while others remain in the dark. This belief sets up a climate of suspicion that, irrespective of its justification, is unhealthy for the profession.

About six months ago a UPAC officer attempted to open discussions on the matter with contract officers in Denver. As of three weeks ago, no

response had been received. The various agencies should recognize that the problem is not going to go away simply by failing to deal with it.

Many government administrators have attempted to say that the inclusion of anticipated cost limits cannot be part of an RFP as a matter of agency policy. As far as the BLM is concerned, a good example of RFPs that included cost information can be collected for the period of the last ten years.

UPAC should continue efforts to secure the inclusion of estimated cost maximums in all RFPs that will involve expenditures above a certain level-- the level yet to be defined. Success on this point would insure that respondents will all have the same information. It does not matter whether or not favoritism exists, suspicion that it does will be allayed by such an approach. Secondly, with cost estimates common knowledge, it should be possible to return to the evaluation of proposals on the merits of design rather than on cost alone.

If all proposals are within the cost limit, quality rather than the lowest bid should be the issue. We are reminded of the fact that a reporter asked an astronaut just returned from a lunar shot what had been the last thoughts as the rocket was launched. He answered, "Everything on this bucket was supplied by the lowest bidder."

Ric T

REMEMBER TO PAY DUES TO
Lorraine Dobra, Treasurer
at Utah State Historical S.
300 Rio Grande, Salt Lake
City, Utah 84101.

\$30 voting member
\$15 qualified student member

SAA Holds Regional Confabs on CRM

The Society for American Archeology is sponsoring a series of regional conferences on cultural resource management according to Dr. Don Fowler and Dr. Cynthia Irwin-Williams, co-chairs, SAA Regional Conferences.

The purpose of these conferences is to review the Arlie House Report developed in 1974 on cultural resource management, and to look at changes since that time in legislation, rules, implementation procedures and other concerns related to cultural resource management.

In view of these needs, the Executive Committee in SAA selected nine persons to chair regional conferences. These persons (a partial list below) met with Dr. George Frison, SAA President, Dr. Fowler, SAA President-elect, and Dr. Irwin-Williams to formulate a detailed, uniform agenda.

The following topics should be considered at each conference:

- Status of the Regional Data Base
- The Conduct of Cultural Resource Management in the Regional Context: Standards and Guidelines
- The Interaction of Regional Planning with State and Federal Regulations and the State Plan Process.

Detailed agenda information can be obtained from the regional chairs. Each conference should produce sets of uniformly organized, but regionally based, statements on the professional conduct of CRM and related archeological research. Each conference should be relatively small, 8 to 12 persons, representing academic, contractual, federal, SHPO and industry/development views.

Anyone involved in these aspects of the profession are invited to submit proposals or expressions of interest to the respective regional chair in which she/he would be most interested. Each delegate will be expected to collect information on and present the varied points of view from his/her constituency. Once the delegates are chosen, regional chairs will make assignments on topics, data gathering, and other matters.

Conferences will be held during the fall of 1984. The symposium on conference results will be held at the 1985 SAA meetings in Denver, Co. The results will be published in monograph form after the conference.

UPAC members interested in input/participation should contact the following chairs based on areas of interest:

Plains: Dale Henning, Luther C., U of Nebraska, Lincoln, NE 68588
(states involved: ND, SD, NE, KS, OK, part of TX, MT, WY, part of CO).

Southwest: R. Gwinn Vivian, Arizona State Museum, U of Arizona, Tucson, AZ 85721 (states involved: NM, AZ, parts of UT, CO, TX).

Great Basin: C. Melvin Aikens, Dept. of Anthro., U of Oregon, Eugene, OR 97403 (states include: Nevada, parts of OR, ID, UT, CA).

Jennings, Holmer Named First UPAC Fellows

Dr. Jesse D. Jennings was selected as the 1982 UPAC Fellow and Dr. Richard Holmer as the 1983 Fellow.

UPAC Fellows are individuals who are recognized as influential scholars or managers in archeology or a related field and who have made a substantial contribution to Utah archeology in research and/or service.

Dr. Jennings first came to Utah in 1948 accepting a position at the University of Utah. During his tenure in the state he established the Utah Museum of Natural History, developed the state-wide Archeological Survey, and directed the Glen Canyon Archeological Salvage Project. He directed numerous archeological research projects throughout the state and also supervised many students for other projects. Most state and many private and federal agencies in Utah who employ archeologists are at least partially staffed by former Jennings' students.

His work at Danger Cave (published in 1957) reflected his interest in the prehistory of the Desert West. Broader than the boundaries of the state, many of his publications are syntheses of work in North American prehistory. His commitment anthropological research in Utah and

SHPO Info

Regulations have been issued for an update of the 1979 Archeological Resource Protection Act which deals with how federal agencies issue permits. Federal agencies are also required to contact Indian tribes about projects which may affect current or former Indian lands, according to Jim Dykman, Utah SHPO office. If UPAC members desire a copy of the regulations or information on the Indian tribe contact process, write Jim at the Utah State Historical Society, 300 Rio Grande, Salt Lake City, Utah 84101.

to scientific inquiry in anthropology set a framework which challenges all who work in Utah archeology.

Dr. Holmer received his PhD from the University of Utah in 1978 under Dr. Jennings. He worked at the U as the contract archeologist from 1978 until 1983 when he accepted a post at Idaho State U. During this time the University was involved in several cultural resource management and salvage projects. One of the major projects Dr. Holmer supervised was the CRM research associated with the proposed MX Missile basing in western Utah.

For his PhD, he developed a mathematical typology for archaic projectile points of the eastern Great Basin. His interest in professional archeology led to his co-founding of the Utah Archeological Council. He served as UPAC president from its inception until he moved to Idaho.

UPAC members desiring to sponsor a qualified individual for the 1984 UPAC Fellow may sponsor a candidate (10 members and fellows together) or may suggest a name to the Membership/Ethics Committee. Any individual so sponsored or nominated by a unanimous vote of the Membership Committee then must be accepted by the Voting members.

New UDOT Procedures

UPAC and the State Antiquities Office have worked with the Utah Department of Transportation to improve procedures for CRM work on proposed highway projects.

Although some steps may need to be refined, at this point UDOT has agreed to have all projects reviewed to determine if an archeological clearance is needed. In general, if the project is a resurface and will involve no new land disturbance, the clearance may not be needed. Any highway project with new land disturbance will likely need a clearance. UDOT will send RFP's on these projects as needed.