

UPAC NEWS

NEWSLETTER FOR THE UTAH PROFESSIONAL ARCHAEOLOGICAL COUNCIL

Published Biannually
January 2004

Matthew Seddon, President
Bonnie Bass, Editor

PRESIDENT'S MESSAGE by Matthew Seddon

Of UPAC's many goals, I think the first is possibly the most significant. UPAC exists to establish and promote high standards of archaeological research, reporting, and management. Recently, UPAC has taken three approaches to this goal. UPAC has been working with the office of the State Archaeologist to develop a statement regarding group standards, UPAC has been taking a more active (if somewhat perilous) role in addressing Section 106 cases that have the potential to set standards for the state, and we are working to develop a conference on the issues surrounding lithic scatters. I want to emphasize that our success in these ventures will depend on the continued, active, and direct participation of archaeologists working in Utah.

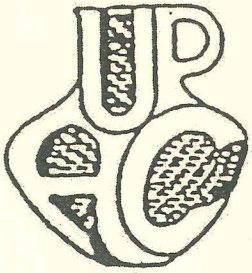
By setting standards for the state, by commenting in a positive and constructive manner on Section 106 cases, and by engaging in professional dialog, I believe UPAC can play a valuable role by providing a forum for resolving these issues and developing guidelines for practice. The key thing about conducting work "acceptable to standards" is to have a relatively well-defined standard in advance. UPAC can and should be the forum for professional archaeologists in this state to define what we see as acceptable standards for research from the small to the large. If we do not set our own standards, eventually they will be handed to us. We need to act now to control our own practices.

Because the vast majority of archaeological research in this state is conducted as part of compliance with Section 106 of the National Historic Preservation Act, UPAC can have a strong and positive effect on the shape of archaeological research in this state through participation in this process. I believe that if we continue to focus on playing a positive role by being part of the process early rather than late, and by offering constructive suggestions rather than simply criticism, UPAC will be able to help all of us come together and define how we want to see archaeology conducted in this state into the 21st century. Finally, by meeting our

problems with lithic scatters head-on in a constructive discourse, we can resolve many issues (standards, practices) at once.

However, UPAC cannot provide an effective forum for ideas and a mechanism for formally transmitting those ideas to the community we work in without the ongoing commitment of the membership. We must come together, weigh issues such as state standards, provide input, and vote in order to present a unified voice. We must present our ideas on lithic scatters in open forums and discuss the approaches. More directly, we have found that it is absolutely impossible to do the amount of work required to function effectively as a consulting party without having committed volunteers to weigh the issues, review reports, take input from the membership, and draft position statements. Our VP for Government Affairs, Shane Baker, provides more information about our needs for Section 106 consulting in this newsletter.

As we move forward with these three initiatives, I want to encourage UPAC members to be active. I'm pleased by what I have seen so far, but I feel that to be successful we will all need to contribute more. Please review the proposed standards for archaeological research in this issue, think about them, and come to the next meeting and vote. Please respond to the forthcoming call for papers on lithic scatters. Please consider assisting with Section 106 reviews in some way. UPAC provides an outstanding forum for our views, a way to express our concerns without jeopardizing our other business and professional relationships. We are all concerned with archaeology in this state, and we all have some kind of minor conflict of interest or other with any project. The beauty of UPAC is that those minor conflicts of interest can be overcome and the unified voice of archaeologists in the state can express our concerns. Please consider helping UPAC meet those goals by contributing your time and ideas.



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UPAC-USAS Joint Convention

Rachel Quist, UPAC Curriculum Director

June 11-13, 2004

Fremont Indian State Park, Utah

UPAC and USAS will join forces this summer at the USAS-UPAC Joint Convention 2004. Planned activities include UPAC and USAS business meetings, workshops, site tours, an atlal competition, a keynote speaker, and great food and entertainment.

Registration for the convention will be required to participate in activities other than the UPAC business meeting. Pre-registration is strongly encouraged and will cost about \$15 a person.

Details are still being arranged. If you have ideas for the meeting or would like to volunteer your time please contact UPAC's representative, Rachel Quist, at 801-522-3587 or quistr@dpg.army.mil.

Music Info



Since the usual writers of this column haven't been to a concert in ages, we thought we'd update you with some upcoming events you can participate in yourselves! The Intermountain Acoustic Music Association (www.xmission.com/~iama/) hosts great events, and we suggest you check out the artists they bring in from across the country. Their events are typically held at the University of Utah's Fort Douglas Theatre, a cozy and friendly atmosphere (great for a concert!), or at the South Valley Unitarian Universalist Society (6876 S. 2000 E.). Check out their website for where to get tickets and costs (usually very reasonable!). Some upcoming events include:

- Dylan Schorer (on solo guitar) and Stormy Mountain Boys, Feb 6, 7:30pm, South Valley Unitarian Universalist Society
- Barb and Bob (new folk) and Stonecircle (new celtic/french), March 5, 7:30pm, South Valley Unitarian Universalist Society
- Stacey Earl and Mark Stuart, March 20, 7:30pm, Ft. Douglas Theatre
- Celtic Stew, Celtic Music Festival, Sat. March 6, The Grand Theater, Salt Lake Community College, with an after hours party at Piper Down
- Les Sampou, April 16, 7:30pm, Ft. Douglas Theatre

WINTER UPAC MEETING FEBRUARY 27-28, 2004

Join UPAC for the 2004 winter business meeting! It will be held February 27-28, 2004 in Provo, Utah at the historic BYU Academy Building, newly renovated as the Provo City Library at Academy Square. It is located at 550 North University Ave., Provo.

PRELIMINARY SCHEDULE

Friday, February 27, 2004

2:00 pm - 5:00 pm: Room 201, UPAC General/Business Meeting (All Welcome)

Evening: Some type of fun get together, TBA

Saturday, February 28, 2004

9:00 am - 12:00 pm: Room 308, Paper presentations, including further discussion of lithic scatter issues

Please send agenda items or presentation titles to Matt Seddon at mseddon@swca.com or via Fax to (801) 322-4308.

Hope to see you there, we have lots to discuss, including: state standards, Section 106 consulting, assisting with federal agency planning processes, nominations of new officers, online payment options for UPAC dues, etc.



The Daily Grind: Current Research in Utah Archaeology

Site Stewardship at Danger & Jukebox Caves

Rachel Quist, UPAC Curriculum Director

The Salt Lake Group of the Utah Site Stewardship Program is looking for volunteers to help monitor Danger Cave and Jukebox Cave archaeological sites. The Salt Lake Group has just completed one year of monitoring these cave sites and is looking to increase participation and to expand the program.

As we grow as a group more archaeological sites in the area will be added to our list of sites to monitor. Join us by becoming a Site Steward for the Caves. Professional Archaeologists as well as Avocational Archaeologists are welcome to help. Attending a mandatory training workshop is required to participate. Please contact Marty Thomas at 801-292-7859 or kemosabe2@juno.com for more information or to register for training.

The Salt Lake Site Stewardship Group is a cooperative program operated by the Utah Statewide Archaeological Society Salt Lake/Davis Chapter, the Antiquities Section of the Utah Division of State History, the Utah Division of Parks and Recreation, and the Utah Site Stewardship Program. The Utah Site Stewardship Program is dedicated to the long-term protection and preservation of Utah's cultural heritage resources through volunteer site monitoring and public education.

KID'S FIELD SCHOOL AT MUSHROOM SPRINGS

Ronald J. Rood, Utah Assistant State Archaeologist

During early June 2003, the sound of trowels scraping on dirt and the sifting of dirt through screens could be heard from Antelope Island State Park. For the second year, crews of 4th, 5th and 6th grade students from various Salt Lake City and Park City schools participated in an archaeological field school at the Mushroom Springs Site.

Under a cooperative agreement with Antelope Island State Park, the Antiquities Section has been running the field school for interested kids. Participants could spend as few as three or as many as nine days on-site where

they conducted excavations, wrote detailed field notes, made field sketch maps, documented the site with photographs and conducted tours of the site for interested visitors. Students completed the daily ritual of filling out the FS Log and making sure the bags were all labeled correctly. Additionally, under the direction of Danielle Patterson, one of the original authors of the "Intrigue of the Past" program, the students participated in lessons that included a time line, artifact illustration, creative writing, making cordage and identifying animal bone.

Laboratory work was a significant part of the program. Students worked in the archaeology lab at the Antiquities Section where they washed and sorted artifacts, processed float samples and picked through fine-screen matrix looking for tiny bits of information about the occupants of Mushroom Springs.

Several students will continue to work through the winter assisting with artifact analysis and even some report writing.

The purpose of this program is not necessarily to push the participants into choosing archaeology as a career. However, by exposing them to science and archaeology, and by giving them a chance to work with professional archaeologists on a real site, a sense of stewardship and respect is fostered.

Eatin' on the CRM Road Ron Rood

Q-4-U BAR-B-QUE
4655 South 4800 West, West Valley City, Utah

You might not think that you can get good (I mean *really* good) BBQ in Utah, but you can. Q-4-U has simply the best BBQ ribs and chicken that I have ever eaten. You can get the spicy or regular sauce - believe me, both are excellent! With several sides available (my favorite is the beans and spicy rice) this place is great for lunch or dinner. Eat in or take out but if you eat in, prepare yourself for the interesting decor designed to bring you down home. You might want to consider Q-4-U for your next catered event. Don't waste your money at chain BBQ places - go to Q-4-U and bring your appetite and some extra napkins.



Utah Prehistory Week

Ron Rood, Utah Assistant
State Archaeologist

Utah Prehistory Week is scheduled for May 1 - 8, 2004. As you all know, this is a great opportunity to showcase the archaeology and paleontology in the state of Utah. Further, it is a wonderful chance to do some public outreach and education about our field - what we do and why we do it.

So I've sent this note to quite a few of you to get you all thinking about this opportunity and to hopefully, encourage you into sponsoring or hosting an event.

As in the past, there will be an open house at the Division of State History in Salt Lake on May 1st. We would really like to see every community with a UPAC/USAS presence to host some type of event during this week.

The Antiquities Section along with State Parks will be offering guided tours of Danger Cave and Jukebox Cave as well as the Mushroom Springs Site, located on Antelope Island, during prehistory week. Perhaps you and your organization could do something similar in your area of the state.

Some examples are:

-A guided tour to a local site. This is a great way to foster public support while at the same time providing education about protecting archaeological resources.

-A guided tour to any archaeological efforts that may be going on in your resource area or in the vicinity (Especially any CRM projects). There may not be any fieldwork going on in early May but if there are projects in the works that will be happening soon, this would be a great opportunity to bring the public out, show them the sites and explain how and why the archaeological work will be done.

-A follow up tour while the fieldwork is ongoing would be great.

How about a "behind the scenes" museum tour or a public lecture by professionals or avocationalists on the cultural or paleontological resources in your area? How about hosting an event at a local school or at your office? Short workshops are a great way to further public education. Let me know how we might be able to help you with your event.

Let's not forget historic archaeology. Tours of historic buildings, historic town sites, industrial archaeology sites, or even historic roads and trails would be worthwhile events to host or sponsor.

For the professional community, Prehistory Week is the time to give something back to the public and to acknowledge it is the public that pays (utilities, fuel, taxes) for the archaeology that is done in the state of Utah. For avocationalists, Prehistory Week is the time to increase awareness of your organization and gain broader public support and membership. For those of you who have worked in Utah but reside in another state, we would encourage you to participate in Utah Prehistory Week as well.

The Division of State History is currently in the process of choosing a Prehistory Week poster. We've received over 100 entries this year and there are some great submissions. Currently, sponsors for 2004 Prehistory Week and the poster include the National Park Service, Forest Service, BLM, USAS, UPAC, Senco-Phenix, and Utah State Parks. If you would like

to financially contribute to the cost of producing and printing the poster please let me know.

Let me or Renae Weder (rweder@utah.gov) know about your events and we'll publish them on our website and include them in our press packets. Let us know the type of event, where, when, who and if there might be any cost or fees. We appreciate your continued support of Utah Prehistory Week.

Ron Rood, Utah Asst State Archaeologist, 300 Rio Grande, Salt Lake City, Utah 84101, 801-533-3564, rrood@utah.gov.

Relics Revisited

A Free Public Seminar

Press Release, Contributed by Laurel Casjens,
BYU Museum of Peoples and Cultures

The BYU Museum of Peoples and Cultures will host a one-day, free public seminar on the Pectol-Lee artifacts from the Capitol Reef area on Saturday, February 7, 2004 from 9 AM to 5 PM. These Native American artifacts were privately collected in the early 20th century by the Pectol and Lee families and are currently on loan to the Museum for research and exhibition. This is the collection that once held the famous hide shields recently repatriated to the Navajo.

Many intriguing issues surround these artifacts. Why do American anthropologists tend to avoid studying artifacts in private collections? What problems do museums encounter when their holdings include unprovenienced collections (that is, collections whose places of origin were never recorded)? What makes the Pectol-Lee artifacts worthy of scholarly attention, and what approaches to the study of this collection can be applied to the study of similar collections? How do Native Americans feel about such collections? What does the public need to know about the impact private collecting has on the scholarly value of material culture and about native sentiments? What can we learn from these collections, and what is their future? How does repatriation legislation affect such collections?

Notably, the Pectol-Lee collection includes numerous artifacts that are the focus of region-wide controversy. What are these issues, and what, in particular, are Native American views on these issues? Thus, the seminar will address issues of fundamental relevance to Utah, whose residents live in an archaeologically rich area and include substantial native populations. It will also celebrate the final months of the Museum's exhibition of this collection, *In Search of Relics: the Pectol-Lee Collection of Artifacts from Capitol Reef*, ending April 2004.

The Museum will launch the event with a public reception at the Museum so visitors can inspect the artifacts on exhibit on Friday, Feb. 6, 2004, 6-8 pm (700 N. 100 E. in Provo). The seminar itself will be held on Saturday, Feb. 7, 2004 from 9 am to 5 pm in Room 2254 at BYU's Conference Center, 770 E. University Parkway, Provo. A closing reception will be held at the Museum on Saturday, Feb. 7, 5-7 pm, giving people another opportunity to view the artifacts in person.

For more information on this event (schedule, presenters), visit MPC's webpage--<http://fhss.byu.edu/anthro/mopc/main.htm>, or call 801-422-0020.



Executive Committee Point of View

PLEASE CONTRIBUTE A PAPER TO THE UPCOMING UPAC MEETING!

Matt Seddon, UPAC President

The UPAC Winter 2004 meeting will be held at the Provo Library on Friday, February 27th and Saturday the 28th. The meeting Friday afternoon will consist of the UPAC business meeting (e.g. where we discuss and vote on issues of great importance, etc.). Saturday morning, starting at 9, is open for papers and presentations.

Please present a paper on Saturday! Papers and presentations on any archaeological topic are welcome. I want to particularly encourage people to submit papers covering the results of recent projects, so that we can all be informed about what is going on in the region. I'd also like to encourage students to present, it is a good forum for a first paper.

I also hope to continue our discussion of the methodological, theoretical, and practical issues surrounding the identification, recordation, care, and feeding of lithic scatters. I encourage any paper, particularly on the following topics that were raised at the Spring meeting in 2003:

- 1) Recognizing site structure,
- 2) Characterizing variability in site structure,
- 3) Dating the "non-diagnostic" scatter, and
- 4) Landscape issue in regional cultural resource management.

On the latter topic I plan to present a paper on regional issues and approaches to lithic scatters and the problems this raises for the Section 106 process. I'd encourage anyone else who has an idea or an issue or an approach (or even just a bone to pick) to put together a presentation to get the discussion going.

I realize that this is short notice. However, I can offer a few things that may make it easier. The paper presentation environment at UPAC meetings are among the most informal I have seen, you don't have to have a perfectly polished paper. I will also allow you to simply submit a title and your name, no later than even just a few days before the meeting. You can submit your idea to me via email, or you can call, or whatever. Just present!

Thanks!

Prepare to Vote on State Standards

Matt Seddon, UPAC President

UPAC has been given an invaluable opportunity to help the state set standards for archaeological research and we need

you to consider the following and vote at the next meeting. To recap this issue to date, the office of the State Archaeologist was asked by the Governor's Office to better define the line in the Utah state archaeology law that states that archaeological research in the state must meet "current standards of scientific rigor" (Utah Code 9-8-305iv; see: http://www.le.state.ut.us/~code/TITLE09/htm/09_07014.htm) In essence, the Governor's office wished for a better definition of "current standards." The issue relates to how we define state standards, and, strictly speaking, is a separate issue from the state permitting process.

Dr. Jones, our State Archaeologist, has extended the invitation to UPAC to assist in the development and proposal of what shall constitute "standards." This issue has been discussed on the UPAC Yahoo list and at the spring meeting. Based on this discussion, three proposed alternatives for state standards are listed below. These have been developed over the course of nearly a full year, and with the input of UPAC members. Please consider the following options and be ready to vote for one at the next meeting.

Proposed Standards Option A: Adopt the Register of Professional Archaeologists (RPA) Standards (see the "Code of Conduct" at <http://www.rpanet.org/>).

Proposed Standards Option B: Adopt the UPAC Standards (see http://www.upaconline.org/files/UPAC_Ethics.pdf)

Proposed Standards Option C: Require Register of Professional Archaeologists membership in order to receive a state permit.

Options A and B propose a very similar set of standards. However, they differ slightly, in that the RPA and UPAC standards are not identical. The following articles and sections are present in the UPAC standards, but not in the RPA standards:

Article I, Section II regarding qualifications;
Article II, Section 1h and 1i regarding reporting of antiquities and projects;
Article II, Section 2e and 2f regarding data use;
Article IV, Section 6d regarding meeting the reporting standards of land administration agencies;
Article IV, Section 6f regarding not disseminating archaeological information in a manner that would encourage vandalism,
All of Article V regarding adequacy of facilities for research.

Option C proposes that the solution to the issue is to join with a large body of other archaeologists in the country and declare that RPA standards are the standards that should be used to judge whether a person is prepared to conduct adequate research.

Please carefully consider these options. Don't hesitate to contact me if you have any questions. UPAC has an unprecedented opportunity here to help set standards rather than have standards handed to us. Please use this opportunity by weighing these options, coming to the next meeting, and voting.

You can access the UPAC website, complete with UPAC contacts and membership application at: <http://www.upaconline.org>. Check out cool links, contents of past Utah Archaeology journals and UPAC News, and event updates!



Legal/Current Issues

UPAC and the Section 106 Process

Shane Baker, Vice President for Government Affairs and Research

Over the course of the last year and a half to two years, the issue of UPAC involvement as a consulting party in the Section 106 process has received increasing attention at UPAC meetings. The consensus from the membership seemed to be that they wanted UPAC to act as a voice in the Section 106 process for certain large projects with the potential to affect important archaeological resources. Our first halting steps to take action on specific 106 issues resulted from discussion at various meetings and concerns expressed by the membership regarding a few selected projects. At the Spring 2003 meeting, the membership voted to appoint a Consultation Coordinator who would serve as the UPAC contact and organizer for these activities. Since I was unable to attend the meeting, it was unanimously decided to appoint me, as the recently elected Vice President for Government Affairs and Research as the Coordinator (let this be a warning to future newly elected officers about the dangers of missing a meeting!). While that coordinator role for Government Affairs V.P. is not stated in the bylaws, it makes sense in terms of general responsibilities. The period since the Spring Meeting has seen a tremendous amount of activity as UPAC has involved itself in a number of different 106 issues. As an organization, we now stand in a position where we need to decide exactly how we want to handle this process. Working together, the current Executive Committee has formulated a set of general guidelines that we feel could form the basis for the process and decisions made regarding UPAC involvement in Section 106 cases. UPAC should probably decide how much of any of the 106 involvement process needs to be added to the official bylaws, and how we can make the most of our involvement as an organization. Following are the suggested guidelines.

Proposed UPAC Section 106 Consultation Guidelines

The goal of UPAC Section 106 consultation is:

To use the influence of UPAC to improve the archaeology conducted in the state by raising standards, acknowledging positive efforts and encouraging sound research designs and methods within the framework provided by the Section 106 review process.

UPAC is interested in consulting on:

Projects that have the potential to set precedents for the way archaeology is conducted in the state. Typically, this will mean the consultation process will involve projects that affect large numbers of sites, complex sites, or unique sites or groups of sites.

General Consultation Procedures:

UPAC will appoint a Section 106 Consultation Coordinator, and solicit volunteers to serve as a standing body of reviewers. By consensus following the 2003 Spring Business Meeting, the Vice President of Government Affairs and Research was appointed as the Consultation Coordinator. The Consultation Coordinator and the Executive Committee will select potential reviewers from the body of volunteers. The Coordinator will serve a 1-year term. The Consultation Coordinator will receive consultation requests, and decide, in consultation with the Executive Committee if necessary, whether UPAC is interested in the review. If the project meets UPAC's standards for consultation, the Coordinator will select a reviewer or reviewers, and serve as the point of contact between the reviewer and the requesting agency. UPAC will submit the results of consultation in the form of an official UPAC statement, drafted by the Coordinator and approved by the Executive Committee. This statement will then be submitted to the reviewing agency along with the text of the anonymous review.

UPAC consultation and reviews will:

- 1) Focus on the issues pertinent to UPAC's consultation goals (i.e. the big picture) and not on technical details or minor issues;
- 2) Be constructive, although constructive does not necessarily mean wholly supportive. "Constructive" does mean that negative comments will be followed by constructive suggestions for improvement;
- 3) Refrain from *ad hominem* attacks, speculation as to the causes of perceived project deficiencies, or unnecessarily confrontational or critical comments; and
- 4) Strive to note the positive aspects of the project and report(s)

Proposed UPAC Consultation process:

- 1) Consultation Coordinator will receive and initiate requests for consultation on federal and state undertakings that fall under the requirements of Section 106 of the National Historic Preservation Act.
- 2) The Coordinator determines, in consultation with the Executive Committee whether UPAC will become formally involved in the consultation process for a given project.
- 3) If the project meets UPAC's standards for consultation, the Coordinator will select a reviewer or reviewers, and serve as the point of contact between the reviewer and the requesting agency. The Coordinator will initiate contact with the federal or state agency by sending a letter requesting consultation on the specific project.
- 4) The Coordinator will receive input from the selected reviewers and draft the formal position statement on behalf of UPAC for review by the Executive Committee. Reviews that do not meet the standards noted above will be returned to the reviewer for rewording, until they meet the standard. The official UPAC position may or may not match the anonymous reviewer's position in some or all respects. However, the anonymous review will always be submitted along with the official UPAC position as long as the anonymous review meets the UPAC review standards.
- 5) The Coordinator will submit the results of consultation in the form of an official UPAC statement, drafted by the Coordinator and approved by the Executive Committee. This statement will then be submitted to the reviewing agency along with the text of the anonymous review(s).



6) If necessary, the Coordinator can appoint a mediator to assist with the consultation and review process.

7) The Coordinator will report to the membership of UPAC on the progress and results of consultation cases, with the objective of keeping the membership informed of UPAC's participation in the Section 106 process.

Update on UPAC Section 106 Involvement

Shane Baker, Vice President for Government Affairs and Research

Since the Spring 2003 Meeting, I have been serving as the Coordinator for UPAC's involvement in Section 106 matters. I wanted to present a brief update so that the membership would be aware of the activities that have been taking place. Since the Executive Committee is acting in your name, we feel that it is really important that you be aware of what projects we have sought to be involved in on your behalf. I also want to express appreciation for the assistance that has been given by several members of our organization to act as reviewers, write letters, serve as representatives of UPAC at meetings, and in other ways facilitate our involvement in Section 106 consultation. At the same time, I must also admit that the past six months have served to make me keenly aware of the applicability of the old adage "talk is cheap." As an organization we have expressed a desire to be broadly involved in the 106 process, but my calls for individual volunteers have been generally met with resounding silence. In order to be effective as an organization in this process, we need a large number of our members to be willing to step up and contribute a little time and energy to make this process happen. So far, that has not really been the case. The level of our involvement, and our success in making UPAC an effective force in the process state-wide will hinge largely on the willingness of the individual members to help out. I have submitted a separate piece for the newsletter outlining a general format for how this process might be handled in the future. We probably have to decide how much of the process (if any) should be formalized within the bylaws. We definitely need to agree on a means to determine which cases to become involved with. It has also been suggested that we should authorize the V.P. for Government Affairs and Research to appoint, if necessary, a 106 Coordinator (perhaps with the approval of the Executive Committee). There was some concern that merging those two sets of responsibilities under one person might present an excessive burden. Do we want to create a formal Coordinator position that is part of the Executive Committee and whose responsibilities are defined in the bylaws? We may want to formalize a set of project selection criteria in order to prevent any appearance of having personal opinions driving the involvement of the organization. It has also been suggested that the full contents of official correspondence on 106 cases be made available to the membership so that you can be completely aware of what is taking place. It may be possible to develop a section of the official UPAC web page that could archive copies of the 106 consultation documents.

Overall, I am very pleased and enthusiastic with the progress we have made. The Executive Committee is unanimous in our belief that there is a clear role for UPAC involvement in Section 106 matters, and that we can be a positive and effective force

in the process with the objective of enhancing the protection, preservation and documentation of the state's invaluable historical resources. I am developing a pool of person interested in volunteering to assist with Section 106 issues on UPAC's behalf. If you are interested in helping out, please contact me.

Recent and Current Section 106 Projects

UDOT Washington County Southern Corridor – UPAC has requested status as a consulting party on this large highway project near St. George. UDOT has prepared a draft MOA outlining an approach to testing and data recovery, and has invited UPAC to be an invited signatory to the MOA. A member of UPAC has volunteered to act at liaison for UPAC.

BLM Monticello and Moab RMPs - The BLM is in the process of developing resource management plans (RMPs) for the Monticello and Moab regions. One of our members has volunteered to attend meetings and act as liaison for UPAC. With help from that member, UPAC has drafted a lengthy letter to the responsible Agency Officials in both Field Offices making them aware of a number of issues about which UPAC has concerns, and which we hope will be addressed in the RMPs. The documents are in the development stage, so public input now is crucial.

BLM Seven Wells EA - UPAC requested status as a consulting party in this project, and was denied that status by the BLM. A draft EA was released and then retracted due to problems with the document. UPAC has expressed our concern to the BLM about several issues, in particular the matter of cumulative impacts. We have requested to receive all future public information about the project. In a related matter, UPAC sent a formal letter to the BLM expressing our concern about some of the issues involved with the removal of BLM archaeologist Blaine Miller from involvement with the project. Matt Seddon posted our letter and the BLM's response on the UPAC Yahoo site and you can see it there.

BLM Stone Cabin EA – The BLM released an EA on this proposed hydrocarbon exploration project near Nine Mile Canyon. UPAC provided comments on the EA during the 30 day public comment period. In particular we expressed concerns about the issue of cumulative impacts. We also requested that they formalize more specific plans for monitoring and protection of archaeological resources during the field work phase of the project.

UDOT US-6 Project – UPAC has requested consulting party status on this highway upgrade project between Spanish Fork and I-70. UDOT provided us with some preliminary scoping information which was reviewed by two anonymous reviewers from UPAC. We furnished UDOT with comments on their information based on those reviews. A UPAC member has volunteered to attend field meetings associated with the project and act as official liaison for our organization.

UDOT Highway SR-491 Project - UDOT invited UPAC to become involved as a consulting party in this proposed project to upgrade SR-491 (old US-666) between Monticello and the State Line. UPAC elected not to become involved.



UPAC Spring Business Meeting*, May 16, 2003 - San Rafael Swell, Utah

*The following is an abbreviated version of the minutes.

A full copy of the Spring Minutes can be accessed at the members page of www.upaconline.org.

- I Introductions and Ritual Investiture of New Officers
- II Treasurer's Report - Charmaine
- III Membership Report - Charmaine
- IV UPAC Section 106 Review Process -- Matt
 - SAA's general feeling is that professional councils can have an effect on the Section 106 review process. The goal of UPAC developing a Section 106 review process is to help the process and the general understanding of Section 106. The process will include UPAC appointing a Consultation Coordinator to review issue. The review will be open to other agencies. The time-frame for review of the issue will be established on an individual basis.
 - General discussion centered on the agreement that formalizing the Section 106 review process would be beneficial to the professional archaeological community. There should be a distinction between Interested Party and Consulting Party. Perhaps the UPAC Executive Committee should act as the Interested Party. However, clear parameters will need to be established, especially regarding Native American issues. It was suggested that UPAC should push towards the Consulting Party role.
 - It was decided that there needs to be a UPAC Point Of Contact (POC) who can receive Section 106 issues, initially review them, and determine if there should be a Go or No Go action. It was determined that UPAC's VP of Government Affairs should act as the POC. In order for the POC to have the best qualified person conduct the review, it was determined that UPAC members will need to participate on ad hoc committees as reviewers. The reviewer should be selected based on his/her recognized geographical expertise. Consequently, it would be beneficial if the VP of GA has a contact list of regional specialists.
- V Proposal to use RPA Standards as State Standards - Matt
 - According to the Governor, archaeologists should follow professional standards, but what does this mean? Matt and Kevin met with the governor to discuss how to address the governor's comments.
 - RPA's ethics and standards are very similar to UPAC's. UPAC's were based on SOPA, predecessor to RPA. Matt is not in favor of making RPA membership mandatory to UPAC membership. Steve requested that we put this issue on the docket to be decided in the future. The recommendation is for UPAC to adopt RPA standards. Is RPA membership required to be on the inside tract of issues? A Master's degree is required for RPA listing. Final decision was to put issue on table for UPAC, subject to the governor's timeframe for resolution.
 - Requested motion to approve that this issue can be addressed in the future provided that the governor is not seeking a response until the fall. Motion seconded and approved.
- VI UPAC/USAS Journal Issues - Steve
 - The issue is that the journal is costing more than expected in both time and materials. It was requested that USAS raise rates or designate monies for publication of the journal. USAS feels that the journal is part of their organization and perhaps they can provide more money to the publication. Ron will contact USAS. As a sidebar, it was noted that the Great Basin Journal is changing focus away from Great Basin archaeology and that the Utah Journal has the potential to fill the void and become more GB-oriented.
 - Jim requested motion for UPAC to subsidize the Utah Journal by \$1,000 per year, subject to the Treasurer's advisement. Matt seconded the motion and all approved.
- VII Meeting Formats - Matt
 - Steve requested to change from a spring/fall to a winter/summer mtg schedule. Peter seconded the motion and all approved.
- VIII Make Rachel Quist Website Manager - Matt
 - Matt requested motion for UPAC to make Rachel Quist the Website Manager. Steve seconded the motion, all approved.
- IX Update on Curation Committee
 - With Utah repositories quickly reaching capacity, there is a dire need to address supporting another regional repository.
- X Report from IADBC Committee - Jim
- XI Amend UPAC by-laws
- XII Open Forum
 - Nine Mile Canyon EA
 - Jim requested a motion to have UPAC draft a letter objecting to the FONSI and that the document receive Section 106 review with SHPO. UPAC should take steps to notify other organizations. Matt seconded the motion, all approved.
 - Jukebox Cave and Danger Cave
 - Due to their invaluable contribution with the recent actions regarding vandalism at Jukebox Cave and Danger Cave, Ron requested a motion to have UPAC send State Parks a letter of recognition. Matt seconded the motion, all approved.
- XIII Closure - Matt
 - Since the meeting lasted 2.5 hours and the agenda was addressed, Matt motioned that the meeting be adjourned. The motion was seconded and all approved.



Submissions for the Next UPAC News

The newsletter editor would like to start including a short biography section of a UPAC archaeologist or avocational archaeologist in the next UPAC News! If you have info about someone (and possibly a picture!), send it in! This will give members a chance to get to know one another, since a lot of the time, we only see each other once or twice a year at the meetings. Have ideas for new sections of the UPAC newsletter? Have any site information, current research, or news about the community that you would like to share with UPAC? Submit it for print in the UPAC newsletter! It's easy! Just email your info to Bonnie Bass, UPAC News Editor, B.Bass1@comcast.net!

Utah Archaeology

The next edition of Utah Archaeology is soon on its way! At the UPAC Spring Meeting in 2003, we discussed trying to market Utah Archaeology to libraries, universities, firms, or archaeologists in the region who are not current members of UPAC or hold current subscriptions of the journal. If you know of colleagues or work for firms or agencies that might be interested in receiving the journal, let us know! At \$15 a subscription, you can't beat it! The 2003 journal proves to be better than ever, so pass it along! Contact Bonnie Bass at B.Bass1@comcast.net or Steve Simms at S.Simms@usu.edu for more information.

Site Stewardship Programs

Site Stewardship Programs have been taking hold throughout Utah, due to the hard work of many agencies, individuals, groups, and private organizations. UPAC would like to solicit information on how these programs are developing and succeeding in various locations across the state.

The BLM has established several Site Steward Programs throughout Utah. There are already stewards in the Monticello BLM office working through the program at Edge of the Cedars. Garth Portillo, BLM Utah State Office Archaeologist, describes that a program is in the works for Moab, while hopefully those BLM programs already established will continue to succeed and grow. Below is an update on one of these programs from Dawna Ferris-Rowley at the BLM St. George Field Office.

Update on BLM Site Steward Program Dawna Ferris-Rowley, BLM St. George Field Office

We now have 50 trained stewards who are working under a Group Volunteer Agreement (but we also have Individual Volunteer Agreements in place for each of them) for the Color Country Site Steward Program. They monitor 65 at-risk archeological sites on public lands in Washington County. During the last reporting quarter (Sept. to Dec. 2003), the stewards logged in more than 300 hours of volunteer time. We track not only the total number of volunteer hours contributed per steward per quarter, but also the time that each spends at a particular site, so we can calculate total monitoring time at any given site throughout the year. They also provide data and observations on site conditions and any changes noted, including natural and human-caused effects.

We offer special educational workshops for stewards, generally inviting stewards from the Arizona and Nevada programs to join us. In 2003, we hosted special workshops on prehistoric pottery found at sites in this region, map reading and GPS technology, and a program on obsidian and important obsidian sources in Utah and Nevada.

As background on our program: each steward must attend a one-day classroom training (developed along the lines of the Arizona Site Steward Program) and then has a field practicum day, either with an experienced Site Steward who mentors them or as part of a group of other trainees who are accompanied by a BLM archeologist. We are fully collaborative with the Arizona Site Steward Program and the new Nevada Site Steward Program; many stewards who live in St. George, Kanab, or Mesquite, are cross-overs, working for all three programs. As examples, on January 17, I assisted with a training class in Mesquite for the Nevada program, in which we had four trainees who will monitor sites here in Utah. On Jan. 22-23, the Arizona Site Steward Program offered training here in St. George, and we had four Utah trainees included in that training. After our stewards have completed an approved training course, they are issued a Steward Identification Card and receive site folders for the sites that they will monitor. Volunteer logs and hours are collected quarterly for reporting to BLM.

The Site Steward Program is a big contribution to archaeology statewide, and we hope to see more of this information in the future!



Upcoming Events

Colorado Council of Professional Archaeologists Annual Meeting

The Colorado Council of Professional Archaeologists (CCPA) will hold its annual meeting in Colorado Springs, March 26-28, 2004. We would welcome participation by members of your organizations. Registration information and the call for papers will soon be posted on our web site: <http://coloradoarchaeologists.org>. Direct questions to Bill Arbogast, President, warbogas@uccs.edu or (719-262-3059).

Rocky Mountain Anthropological Conference

The next Rocky Mountain Anthropological Conference will be held in Park City, Utah, September 2005. Conference organizers are Crag Smith of TRC, Lynn Harrell of the BLM - Kemmerer Wyoming Resource Area, Dr. Bonnie Pitblado, University of Utah and Ron Rood, Antiquities Section. Stay tuned for more details.

Memory

The Utah Museum of Natural History will sponsor the exhibit *Memory* developed by the Exploratorium in San Francisco from January 16, 2004 to April 23, 2004. The exhibit features how people recall memories through their senses, how the brain works in the process of remembering, and how memories sometimes present themselves unconsciously. The Utah Museum of Natural History is located on the University of Utah campus in Salt Lake City. For more information contact the museum at (801) 581-6927.

Society for American Archaeology and Paleoanthropology Society

The 69th Annual Meeting of the Society for American Archaeology will be held March 31 - April 4, 2004 in Montreal, Quebec, Canada. The deadline for submissions has passed, but information about the conference can be found at <http://www.saa.org/>. The 2004 Paleoanthropology Society meetings will be held in conjunction with the SAA meetings.

AAA Annual Meeting

The 103rd Annual Meeting of the American Anthropological Association will be held November 17-21, 2004 in San Francisco, California. For more information, visit their website at <http://www.aaanet.org/>.

Utah Prehistory Week

This year's Utah Prehistory Week will be held May 1- 8, 2004. See article by Ron Rood on page 4 for more details.

USAS Events

The next meeting of the Salt Lake/Davis USAS chapter will feature Jim Allison of Baseline Data, Inc., talking about recent archaeological excavations at two sites in the Jordan River delta. The meeting will be on February 11, 2004, at 7:00 pm at the Utah Division of State History (Rio Grande Building), 300 South Rio Grande Street, Salt Lake City. We will have a short business meeting prior to the presentation, and Dave Jabusch will give a brief description of the Pony Express Route to help us plan for our tour in April.

Special Thanks

A special thanks to all those who contributed to the newsletter. Please submit any new ideas or topics for the next newsletter before September 1, 2004.

Projectile point and groundstone drawings used in this newsletter were created by Shannon Arnold.

UPAC Website Update: www.upaconline.org Rachel Quist, UPAC Webmaster

In an effort to protect the privacy of UPAC members, the UPAC website now offers a Members Only section. This password-protected directory is only accessible by logging into this section of the website with the correct username and password. Due to the constraints of our free web host, all UPAC members will use the same username and password:

Username: upacmember

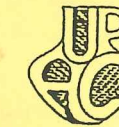
Password: ipaydues

The username and password are case sensitive and must be entered as lowercase. The remainder of the UPAC web site will continue to be viewed by the general public.

Currently, the Members Only section contains business meeting minutes and newsletters. In the near future the Members Only section will offer a membership roster and the ability to check membership status. In addition, UPAC is looking into the possibility of online dues payment. However, until UPAC finds an affordable and secure method of accepting online payments UPAC will continue to use the existing system.

If you have suggestions or comments regarding UPAC's website or wish to offer assistance please contact Rachel Quist at 801-522-3587 or quistr@dpg.army.mil.

CHECK THIS OUT TO SEE ONE OF THE BENEFITS OF
CONTINUING YOUR UPAC MEMBERSHIP!



UTAH PROFESSIONAL ARCHAEOLOGICAL COUNCIL (UPAC)

Don't forget!

Dues are paid by January for the following year of UPAC membership

See opposite side for renewal form

Charmaine Thompson, UPAC Treasurer
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SUBMISSIONS

UPAC News welcomes all submissions by Utah archaeologists and others working in Utah in archaeology or related fields. Issues of relevance to UPAC News readers include ongoing research, education and preservation efforts, ARPA investigations, biographies, new hires, conferences and symposia, etc. Please submit to Bonnie Bass, B.Bass1@comcast.net. The deadline for the fall issue is September 1, 2004.