



UPAC NEWS

NEWSLETTER FOR THE UTAH PROFESSIONAL
ARCHAEOLOGICAL COUNCIL

Byron Loosle, President

Kenny Wintch, Editor

March 2013

Newsletter Editor's Grateful Farewell

Kenny Wintch

This will be my last edition of the *UPAC News* as editor. After three terms it's time to hand over the reins to someone else. It has been a privilege to be part of the Executive Committee the last six years. But I fully recognize that I've fallen far short of the mark that I set for myself (i.e., getting one newsletter per quarter out to the UPAC membership). Thanks for your forbearance.

For what it's worth, I retire fully convinced that the most important function of the newsletter is to act as THE primary communication vehicle between the Executive Committee and the membership. While the reporting of each officer's duties has not always been the focus of the newsletter, it IS the primary purpose of the newsletter as specified in the bylaws. Further, the newsletter is probably the single best vehicle for facilitating the election of new officers, as well as proposing complex rule or process changes such as revisions to the bylaws, etc. With all this in mind, this edition of the *UPAC News* contains the Secretary's minutes from last month's business meeting, the Treasurer's most up-to-date statement of our finances, and the exact set of changes to the bylaws being proposed by the Executive Committee (EC). Oh, and I'm even able to round things out with a little current news, as well...

The next person who edits and compiles this newsletter will (hopefully) not be known as Newsletter Editor. The EC has proposed a change in title and duties for this officer, as discussed below. Again, for what it's worth, I think that this will be a change for the better. Times and technologies are changing, and UPAC's Executive Committee is evolving to meet and exploit those changes. On behalf of the Executive Committee, I beseech you to put your voting membership in good standing and indeed, vote FOR the proposed bylaws changes (which will take place by Survey Monkey as soon as possible). And thank you again for your support of UPAC.

2013 Elections

Nominations for the offices of Vice President for Government Affairs and Research, Newsletter Editor/Media Coordinator, and Secretary have been accepted by the Vice President for Membership and Ethics (Mark Karpinski). Those individuals who have acceded to nomination have graciously provided a short biography and statement for the newsletter, to better help you decide whom to vote for. These are organized by office, below.

Candidate for Vice-President for Government Affairs and Research: Sonia Hutmacher

Sonia Hutmacher (MA, RPA, PG). I am the Principal Investigator/Owner of Desert West Environmental, LLC. I have 17 years of field and managerial expertise and experience in cultural resources management, paleontological resources, sedimentary geology, soil science, and environmental compliance. I have successfully completed field projects throughout the intermountain west, including the Rocky Mountains, Colorado Plateau, Great Basin, and Mojave Desert and has also done work on the High Plains and Southern High Plains.

Between 2004 and 2007, I have served one and a half consecutive terms as UPAC's VP of Government Affairs and Research. My first term (2004-2005) was the result of appointment by the UPAC President and confirmation by popular vote after the then-elected VP resigned. I was then elected to fill my second, full term (2005-2007). During my tenure as VP, I reviewed technical reports on which UPAC was a consulting party; provided comments or requests for clarification on those reports; participated in industry discussions and demonstrations; peer-reviewed published works; and served as one of UPAC's points of contact for the media. With my multidisciplinary background, I am committed to taking a holistic approach to cultural resources and the environmental permitting process and will continue to use this approach as UPAC's VP for Government Affairs and Research between 2013 and 2015.

Candidate for Newsletter Editor (or Media Coordinator): Ken Cannon

Kenneth P. Cannon (PhD, RPA). I am the President and co-owner of USU Archeological Services, Inc., Logan, Utah. I received his PhD in geography from the University of Nebraska-Lincoln where I used GIS to understand the biogeography of prehistoric bison in the Greater Yellowstone Ecosystem. I bring over 25 years of experience in the Intermountain West through my tenure with the National Park Service and for private cultural resource management firms. I also served as interim cultural resource manager at the Valles Caldera, New Mexico for a six-month period in 2003. I have supervised a number of projects in Colorado, Idaho, Utah, Washington, and Wyoming, as well as elsewhere in the United States, ranging from small scale surveys to large data recovery and salvage projects. I am permitted in several western states. I am a member of the Idaho Professional Archaeological

Council, Utah Professional Archaeological Council and Wyoming Association of Professional Archaeologists. I also serve as President of the Rocky Mountain Anthropological Association, as Councilor for Archaeology for the American Quaternary Association, and Vice President for Government Affairs and Research for Utah Professional Archaeological Council (ending 2013). I am also a frequent reviewer for the University of Utah Press and Brigham Young University, as well as for various peer-review journals. I also serves on the research board for the Hudson-Meng site, Nebraska. I have published widely on my work in archeological and interdisciplinary journals, and have also received numerous research grants.

Candidates for Secretary: Jamie Palmer and Andy Yentsch

Jamie Palmer (BA, MA Candidate). Even though I've lost my accent, I'm still a country boy from South Carolina. I received my BA in Art History/Archaeology from Brevard College (NC) in 2004 and am currently a MA Candidate in Anthropology at Western Washington University (WA). My archaeological experience has been primarily in northern Utah working with the FS & BLM, but also includes field schools in Georgia and the Four Corners area, seasonal work with a private CRM firm, and volunteer experiences with local tribes in northwestern Washington State. I am currently working as an archaeologist in the BLM Utah State Office in Salt Lake City.

As a new UPAC member, I've noticed its strength lies in the members' enthusiasm & willingness to voice their opinions as well as the leadership of the Executive Committee. My goal as secretary is to make sure that everyone's voice is heard to ensure the right decisions can be made for the future of UPAC.

Andy Yentsch (MA, RPA). For those who do not know me, I am a Senior Archaeologist and Lead Field Director for Environmental Planning Group, LLC's (EPG) Salt Lake City office. I earned an MS in Anthropology from the University of Utah and have worked in the academic, government, non-profit, and private sectors in Utah since 2003. I have been involved in the University of Utah/Utah Museum of Natural History's Range Creek Research Project since 2003, serving in a number of capacities including field supervisor, teaching assistant, graduate research assistant, and research collaborator. I have maintained involvement with this project as a Research Curator of Archaeology for the Natural History Museum of Utah. I have also been closely involved with the Laboratory of Tree-Ring Research (LTRR) at the University of Arizona in Tucson since 2005, working on a number of dendrochronological projects throughout the Southwest, Great Basin, and Colorado Plateau. My interests include human behavioral ecology, ethnoarchaeology, the prehistory of the Great Basin and Colorado Plateau, dendroarchaeology, human adaptations to arid environments, and prehistoric subsistence technologies.

I have been actively involved in UPAC throughout this period, and have served on the Executive Committee twice; as VP for Membership and Ethics (2008 to 2010), and as Treasurer (2010 to 2012). I believe UPAC brings together a wide range of archaeologists and provides a venue for communication between amateur, agency, academic, and contract archaeologists; as well as offering a professional community that fosters a bridge between preservation and research. I would be honored to serve again; and if elected to the office of Secretary, I would work to the best of my ability to fulfill the duties of the office.

End Note: Elections Voting

Article V (Membership) of the UPAC Bylaws specifies that only Voting Members (i.e., Fellows, Professional Members, Associate Members, Student Members and Affiliate Members) in good standing (i.e., current on your 2013 dues [unless you are a UPAC Fellow]) are allowed to vote in an election or for a proposed bylaws change.

Proposed Bylaws Changes

As thoroughly discussed in the last edition of the *UPAC News* and at last month's business meeting, the Executive Committee (EC) is proposing a number of very specific changes to the UPAC Bylaws (the current version of which can be found in their entirety on UPAC's webpage: www.upaconline.org). Please refer to the January 2013 edition of the newsletter and Heather's minutes from last month's business meeting, below, for information about why these changes are being proposed. The exact changes to the bylaws are provided here to facilitate voting on these changes as part of the forthcoming ballot for the three offices up for renewal this year (see above). There are three basic changes being proposed, each is presented and discussed in order, below. Thereafter, the exact textual revisions necessary to effect the proposed bylaws changes are presented.

First Proposed Change: Specify April 1st Starting Date for Newly Elected Officers

Discussion. Former UPAC President Jim Allison initially proposed that there be a defined date at which the "changing of the guard" among offices take place each year. The EC believes it makes good sense to have a target date by which new officers are elected and old officers are released from duty. (While we likely won't actually make April first as this year's change-date, we won't be terribly far behind...)

Second Proposed Change: Change Office of "Curriculum Director" to "USAS Liaison"

Discussion. This is a proposal that has been well vetted among the membership since the 2012 business meeting. From the EC's perspective there appears to be no good reason for not making this change. The landscape has

clearly changed in the last couple of years, and this is UPAC's opportunity to step up and take primary responsibility for mentoring our sister organization, the Utah Statewide Archaeological Society (USAS). No matter what happens in terms of governmental support for USAS, the EC believes this change is timely and sensible.

Third Proposed Change: Change Office of "Newsletter Editor" to "Media Coordinator"

Discussion. In the last edition of the newsletter, the EC proposed changing the office of Newsletter Editor to "Newsletter and Media Coordinator." The membership present at last month's business meeting moved to shorten the office title to just Media Coordinator. Please refer to the January 2013 edition of the *UPAC News*, as well as Heather's minutes from last month's business meeting for additional context. This is yet another change that the EC feels is timely and sensible, for all the reasons presented in the last newsletter and meeting minutes, below.

Please find all textual changes to the bylaws engendered by these three proposals immediately below. Only the actual articles and sections of the bylaws that would be changed are presented; the remainder of the bylaws are not. (As usual, stricken text is proposed for deletion, and underlining indicates newly proposed text.)

ARTICLE VI. OFFICERS AND COMMITTEES

Section 1. The Officers of the Council, hereinafter referred to as Officers, shall consist of a President, Vice-President for Membership and Ethics, Vice-President for Governmental Affairs and Research, Secretary, Treasurer, ~~Newsletter Editor~~ Media Coordinator, Journal Editor, ~~Curriculum Director~~ USAS Liaison and Webmaster. Officers are expected to attend all Council meetings, symposia, and other official functions.

Section 8. ~~Newsletter Editor~~ Media Coordinator: The ~~Newsletter Editor~~ Media Coordinator shall (1) solicit and edit material for the Newsletter of the Council, (2) prepare or otherwise coordinate the preparation of positive press releases about projects or issues of importance to the Council, and, when authorized by the Executive Committee, or Council as a whole, ~~develop other official publications~~ (3) develop or coordinate development of positive, professional responses to media requests or news items of particular interest to the Council. Newsletter content and format will be decided by the Council according to Article XI, Section 2. All bills relating

to publishing obligations shall be certified to the Treasurer. All actions of the ~~Newsletter Editor~~ Media Coordinator in exercising the duties and responsibilities of the office shall be subject to review and approval of the Executive Committee.

Section 10. ~~Curriculum Director~~: ~~The Curriculum Director shall be the Council's representative in the Utah Avocational Archaeology Education Program (UAAEP). He or she will assist the Division of State History and the Utah Statewide Archaeological Society in decisions or activities associated with meeting the goals of, and maintaining professional standards within the UAAEP. All actions of the Curriculum Director in exercising the duties and responsibilities of the office shall be subject to review and approval of the Executive Committee.~~ USAS Liaison: The USAS Liaison shall be the Council's representative to the Utah Statewide Archaeological Society (USAS). He or she will serve as an advisor USAS and assist USAS in decisions or activities associated with meeting the goals of, and maintaining the standards within, USAS. These duties include, but are not limited to, developing and coordinating educational programs with the statewide officers of USAS. All actions of the USAS Liaison in exercising the duties and responsibilities of the office shall be subject to review and approval of the Executive Committee.

ARTICLE VII. ELECTIONS

Section 1. The Vice-President for Membership and Ethics shall form an AD HOC nominating committee prior to the first regular Council meeting of each year. This committee shall bring a list of nominees who have accepted nomination for office to the first regular meeting of each year. Additional nominations for office may also be made at the first regular meeting. Mail, email or telephone nominations to the Vice-President for Membership and Ethics will also be accepted prior to submission of the ballot to the membership. General elections will be held as soon as possible following the first regular meeting of the year. Special elections may be

called by the Executive Committee in the event of an unexpected vacancy. Newly elected officers shall take office on April 1st of each year that they are elected.

Section 2. Terms of office shall be as follows:

- f. ~~Newsletter Editor~~ Media Coordinator.
 - i. The ~~Newsletter Editor~~ Media Coordinator shall hold office for two years beginning at the first regular meeting of odd-numbered years.
 - ii. The ~~Newsletter Editor~~ Media Coordinator shall be eligible for reelection to the same office for a total of five consecutive terms, or not more than 10 years total time.
- g. ~~Curriculum Director~~ USAS Liaison.
 - i. The ~~Curriculum Director~~ USAS Liaison shall hold office for an indefinite period.
 - ii. The ~~Curriculum Director~~ USAS Liaison shall notify the President or Executive Committee, in writing, when she/he no longer desires, or is able, to fulfill the duties of the office. A new ~~Curriculum Director~~ USAS Liaison will be appointed by the Executive Committee in consultation with the statewide officers of USAS, and announced in the Newsletter and at the next Council meeting.
 - iii. The ~~Curriculum Director~~ USAS Liaison may hold another office in the Council.

ARTICLE XI. PUBLICATIONS

Section 1. The Council shall publish and make available online a quarterly or semi-annual Newsletter, as specified in Article VI, Section 8. The Newsletter shall constitute a primary vehicle of communication for Council business, news, current research, and other items of interest. Creation of the Newsletter will be the responsibility of the ~~Newsletter Editor~~ Media Coordinator. All members of the Council, and others, as determined by the Executive Committee, will receive or have access to the Newsletter online.

End Note: Bylaws Change Balloting

Section 1 of Article XII (Amendments) of the UPAC Bylaws states that "Amendments to the Articles of Incorporation, Bylaws, and Code of Ethics will require approval by two thirds of the voting membership." Again, Article V

(see above) specifies you must be either a UPAC Fellow, or a Professional, Associate, Student or Affiliate Member in good standing (i.e., current on your 2013 dues) in order to be considered a "voting member." Please, don't let the opportunity to make your vote count be denied. Do the right thing: support UPAC and make your vote count.

Consulting Parties Training

David Yoder and Lori Hunsaker

On Friday, April 12th the Utah Division of State History, along with other state and federal agencies, will host the annual Agency/Consultant Coordination Meeting for archaeological consultants working in Utah. The meeting will be broken into two parts, with the first hour (8-9am) devoted to individuals and firms who are new to the state of Utah, and the rest of the morning (9-12) for all contractors/consultants or other interested parties. The meeting will be held in the Zephyr room at the Rio Grande Depot in Salt Lake City (300 S. Rio Grande Street). We would encourage a representative from your firm or institution attend this meeting as we will discuss a number of topics important to archaeological contracting in Utah (we anticipate call-in capabilities will be available). A finalized agenda will be sent out prior to the meeting. If you have any questions please contact Lori Hunsaker (lhunsaker@utah.gov or 801-245-7241) for additional information.

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Utah Professional Archaeological Council (UPAC)
2013 Winter Meeting
February 8, 2013
Utah State University, Logan, Utah
Business Meeting Minutes
Heather Weymouth, UPAC Secretary

1) Welcome & Introduction by Kenny Wintch

2) Distribution of 2012 Winter Meeting Minutes

3) *Treasurers Report*, Gena Huffman

Thus far for 2013 few people have paid their dues. Dues can be paid through the website or by check. If there are any questions regarding dues please call or email. The current status of our accounts are as follows:

PayPal Account	\$2,499.33
America First Accounts	<u>\$8,328.23</u>
Total	\$10,827.56

4) *Newsletter Report*, Kenny Wintch

After three terms as Newsletter Editor, Kenny Wintch is stepping down. He leaves office convinced that the primary purpose of the newsletter should be the voice of the Executive Committee to the membership. The UPAC Bylaws clearly state that each member of the Executive Committee needs to report his or her activities to the body at large. The digital age provides new opportunities for distribution that should be taken advantage of. If you have someone that you would like to propose for Newsletter Editor it is encouraged that you do so. It is a job that requires a great deal of work but it is very valuable. As with the journal, the newsletter is having few submissions (other than officer's reports to the membership).

5) *Website Report*, Rachel Quist

Rachel was absent but asked Kenny to report that all past Utah Archaeology editions are now available on the web site along with other news.

6) *Utah Archaeology Journal Report*, Mike Searcy

2009 Edition is here and ready for distribution to those who paid dues in 2009
2010 Edition is here and ready for distribution to those who paid dues in 2010
2011 Edition is here and ready for distribution to those who paid dues in 2011
2012 Edition will be completed this summer (2013)
2013 Edition is expected to publish by the end of the year

General discussion. As of this year we should be caught up on our publication of the journal. Everyone is encouraged to submit articles for the journal. We need more articles and would like to enhance the journal and its content. Please submit by April/May so that we have adequate time to layout and publish by the end of the year. If you have submissions prepared they can be emailed to Mike Searcy.

7) *Vice President for Membership and Ethics Report*, Mark Karpinski

The following nominations are open:

Vice President for Government Affairs
Newsletter Editor
Secretary

Nominations have been submitted for several positions already. Please get additional nominations in during the meeting today or by the end of next week. Remember, nominees must be dues paying members. Those nominated will be contacted to make certain that they are willing to run for the position. Once the nominations are finalized a vote will be sent out to the membership. Are there any nominations from the floor?

Heather Weymouth nominated Andy Yentsch for Secretary
Ron Rood nominated Andy Yentsch for Newsletter Editor (later declined)
Sonia Hutmacher nominated herself for VP for Government Affairs
Kenny Wintch nominated Kevin Jones for Newsletter Editor (Kevin later declined)

8) *Government Affairs & Research*, Ken Cannon

A number of large projects are underway where UPAC is either already consulting or should consulting party status. UPAC is currently consulting on nine projects:

Provo West Side Connector – The latest news indicated that UDOT is amending the MOA and the project may be on hold pending additional funding (Mike Searcy reported).

Energy Gateway South – This is a large 500kV Transmission Line project beginning in Wyoming, crossing through Colorado and ending in central Utah. The PA is in preparation and the first Administrative Draft EIS has been completed and the fieldwork for the project is projected for 2013 through 2015. UPAC has been invited to participate as a consulting party on the project (Heather Weymouth reported).

SR-9 Interchange – This project is located on the Utah/Arizona border. Bighorn has conducted data recovery on two sites and there is proposed mitigation for two other sites. UPAC is a concurring party of the PA for this project (Ken Cannon reported).

Lake Powell Pipeline – There was a meeting in May 2012 that was attended by UPAC (Byron Loosle and [someone else]) but we have no information as to the present status of the project. Mike Polk stated the project was still moving forward (Ken Cannon reported)

Berry Petroleum – This is a 400 well program projected to be constructed at 20 wells per year. UPAC is a consulting party on this project (Ken Cannon reported)

Wide Hollow – UPAC assisted in the negotiation of funding to get the project moving. Don Simonis and David Yoder assisted as UPAC representatives. The project will now be funded through the Division of Water Resources. Analysis will go forward followed by a bare bones report. BYU may follow on and incorporate the data into a larger regional document (David Yoder reported)

Kenny Wintch thanked David Yoder for his participation in the Wide Hollow project negotiations on behalf of the Executive Committee. This Army Corps of Engineers (ACOE) project had numerous problems from the beginning. In 2012 the fieldwork was over and there was no inherent interest from the contractor, ACOE, or the project proponent (the Wide Hollow Water District) to finish and fund the write-up. It is important for UPAC to be a consulting party on these projects, *from the beginning*. Wide Hollow is a good example of why we need to be involved. Also, if you are there from the beginning you are not viewed as a tardy, finger-pointing interloper, you are a credible, involved player from the beginning of the process through to the end of the project. This is hard to overstate from an agency manager's point of view...

David Yoder expressed to the group that if anyone was aware of a project that UPAC should be consulting on that it should be brought to the attention of the Executive Committee.

Kenny Wintch noted that some federal agencies need more watch-dogging than others. Ron Rood stated that some state agencies need watch-dogging, too. UPAC needs to be a consulting party on questionable projects from the beginning.

9) Approval of 2012 Winter Meeting Minutes (Motioned, seconded, approved unanimously)

10) Visual Effects Committee, Lindsay Kester

Lindsay Kester was absent, so no official update was provided. However, Kenny Wintch and David Yoder reported briefly that a rough draft of the Visual Effects methodology is almost together. There should be something ready to review later this year.

Kenny Wintch reported that this *ad hoc* committee has been working on the methodology for over a year and that these (*ad hoc* and standing) committees do some very valuable work. UPAC bylaws allow for these types of committees to be formed to address special issues.

11) Bylaws Changes, Kenny Wintch

Three proposed bylaw changes were discussed in the latest newsletter. The purpose of today's discussion is not to vote on the proposed change, as the Bylaws clearly state that any such change pass via a clear majority under controlled circumstances. Rather, today's discussion is to provide the membership with an opportunity to "hear" and discuss the proposed changes, which so far have only been discussed among the Executive Committee.

The three proposed changes are:

1. It was recommended at the winter meeting last year by Jim Allison that there should be a date established for the changing of the guard of officers and new electees. The proposed date is April 1st to begin the new term. UPAC Officers schedule runs on a 2 year round, with the exception of the Webmaster, Journal Editor, and Curriculum Director, which do not have specific terms. Half of the elected offices with two-year terms are filled on odd years and half are filled on even year elections.
2. Last year's meeting also brought up the idea to change the Curriculum Director's office to a USAS Liaison position. With the downsizing of the Antiquities Section UPAC is obviously the logical choice to act as organizational mentor to USAS.
3. Expand the office of Newsletter Editor to include media coordination. This change was precipitated an article in a Utah newspaper last year about a pothunter. The Executive Committee met not long thereafter, agreeing that the best solution was to have someone responsible for coordinating a positive, professional response.

Jim Allison – Curriculum Director is not (and hasn't been for some time) an appropriate office title since we are not providing USAS with curriculum. The "culling" of the Antiquities Section left USAS at a loss, as part of Ron's job was to act as their advisor. UPAC is essentially the only professional entity left to help support them.

Kenny Wintch – In the 1980s USAS rebounded and became vibrant. In the mid-1980s Antiquities got a one-time legislative appropriation to create an archaeological certification program, primarily for USAS members. A few years later UPAC created the Curriculum Director office to maintain that program, which eventually faded away. However, the connection between USAS and the Assistant State Archaeologist, as its advisor, remained. When both State Archaeologist positions were eliminated in 2011, the link between Antiquities and USAS was severed.

Sonia Hutmacher – Was there a Division of State History budget for that?

Ron Rood – There was no budget, it was just part of the position. Public outreach and education was part of the role of the Assistant State Archaeologist's position.

Sonia Hutmacher – What is the cost? Is there a way for us to access that funding if we are going to carry it forward?

Ron Rood – No, I would say not. I do not know what the Division of State History position is on USAS but USAS does not want any relationship with State History now. I think this proposal is timely and that USAS would appreciate the support.

Jim Allison – They (USAS) want advice and have asked myself and Charmaine Thompson for advice. We, Byron Loosle, Charmaine Thompson, and I, have talked to them.

Kenny Wintch – The proposed change is meant to more strongly connect UPAC with USAS and offer them our professional support. The proposed office change gives us an opportunity to step up and show we care about and appreciate USAS. This would also show the legislature that we are willing to “walk the walk.” The office change would offer continual, institutional support for USAS. If money is needed for specific things we can consider that at the time.

Sonia Hutmacher – The goals of my questions were to identify the level of effort and costs. Is it more commitment than the other positions on the Executive Committee?

Ron Rood – USAS curriculum fell away in the 1990s. They are more interested in workshops now, anyway. The teaching materials we put together were only used four times. This was the educational materials that we put together to replace the prior USAS certification materials that were dropped.

(Turning to discussion of the third proposed change...) Kenny Wintch – Over the life of UPAC the newsletter has served as an archaeo-news vehicle, but the Yahoo! list-serve, blogs, and the webpage have overtaken that function; the newsletter is just not timely enough. When Kevin Jones was the State Archaeologist he posted things in the list-serve, this is a great way to get immediate news out to people. And there is always the need to put archaeology in a positive light, whether it’s coordinating media attention to some new breakthrough or trying to put a positive spin on an otherwise negative news story (e.g., the Gilmer Brush story in the *Ogden Standard Examiner*). So under the proposed change, the Newsletter Editor’s responsibilities would broaden toward:

- a. Coordination and online publication of the newsletter, the primary aim of which is to report Executive Committee activities to the membership
- b. Posting interesting things going on to the list-serve and look for ways to promote Utah Archaeology to the media.
- c. Coordinate UPAC’s response to situations like the Gilmer Brush article.

This would be a Newsletter and Media Coordinator position. What does the membership think?

Sonia Hutmacher – I like it.

Ron Rood – Good idea. When articles in the press about people like Gilmer Brush came up in the past the media would call Kevin Jones. Now that position is gone. There should be a way of responding.

Ray Matheny – Did we miss an opportunity this morning with the presentation (regarding Joel Pederson’s work in Barrier Canyon)? We could have had the press here.

Sonia Hutmacher – In the past the Vice President of Government Affairs was often called for responses from the media.

Kenny Wintch – We really need a separate position for this, essentially a public information officer. We can come up with a name.

Jim Allison – How about just “Media Coordinator”?

Kenny Wintch – Motion?

Sonia Hutmacher – Motion.

Gena Huffman – Seconded.

Membership – Aye.

Kenny Wintch – So moved, the change will be made. We will call the position Media Coordinator.

Ben Pykles – You can have Utah Archaeology feeds sent to you electronically with the right RSS feeds if you are savvy enough to set it up. This needs to be someone who can speak to a broad range of archaeology in Utah and is media savvy.

Kenny Wintch – That is why I nominated Kevin Jones, who better if he accepts?

12) HP 252, Steve Simms

This is a bill prepared by the legislature to change the term and dismissal of individuals from the Native American Remains Review Committee (NARRC). The bill removes the term limit. It also defines the mechanism for taking people on or off of the NARRC. The addition or removal of repository representatives was, however, overlooked. Some language was added to cover this. The Utah Director of Indian Affairs must collaborate with the Utah Director of State History when nominating repository representatives.

There are two openings on the NARRC so they are not going to ever reach a quorum. UPAC can either get involved or stay out of it and see nothing happening. It could go either way, good or bad.

Glenna Nielsen – As the only member of NARRC here who represents a repository I can say that the changes in the law have gutted the NARRC. The law was changed so that business no longer requires a *quorum*, but simply a *majority*.

(Gena Huffman asked for a general explanation of this topic, as it's probably as foreign to other members who are present as it is to her...)

Kenny Wintch – For those unfamiliar, the topic in general is the state's version of NAGPRA, and the committee that reviews cases under that law (the NARRC) and determines ownership in cases of disputed claims. The NARRC was established in 1992. The Utah Division of Indian Affairs (UDIA) first formed the NARRC and wrote began the creation of rule to implement the statute in 1992. Sometime during the last few years UDIA wanted to make rule changes so they could move through more cases.

A general discussion of the specifics of the law, the original rules and subsequent changes ensued. A critical aspect of the process, and one that largely determines whether a given set of remains went to a tribe or went to the vault, is the determination of cultural affiliation (or unaffiliation). UDIA changed the rule a few years ago so that remains that are determined culturally unaffiliated can be claimed if they were found within that tribe's "aboriginal territory." The biggest problem, however, is that the rule prohibits any "destructive" testing unless explicitly authorized by the NARRC -- this severely hampers the study and determination of cultural affiliation, and precludes the gathering of often critical data. There is a huge gulf between us and the tribes with regard to how we document, measure, assess and analyze burials to determine cultural affiliation.

Ben Pykles – What are the qualifications required to serve on the NARRC?

Glenna Nielsen - You have to be affiliated with one of the repositories – that's all. I want to get off of the (NARRC) committee but I can't, as no suitable replacements have come forth.

Ron Rood – I wish we could change it to Federal NAGPRA and cut the Utah Division of Indian Affairs out of the process.

Kenny Wintch and Glenna Nielsen – It is better for the state to have its own process, as it offers an opportunity to get involved and have a dialog with the tribes.

Ron Rood – We are getting to the point where remains are going to be handed over to the nearest Indian -- as bad as that sounds. At least under the federal NAGPRA there is a more robust, well-defined process in place.

Kenny Wintch – I understand your point, but I believe that dialogue is the key. We need to engage the tribes and have a dialogue on why we want to study their ancestor's bones, and open their minds to the possibilities of what can be learned from a sliver of bone. In *Skull Wars* David Thomas contrasted two cases: Kennewick Man and the burial in On Your Knees Cave in Alaska. They provide remarkable, divergent case studies in how not to do it versus how to do it right. In Alaska there was a dialogue, and that made all the difference.

Glenna Nielsen – I have a good relationship with the tribes but I largely stand alone in the committee. I would like two more people to fill those positions and help.

Tim Riley – I am the new curator at Utah State University Eastern and I would consider serving on the committee.

- BREAK -

13) BLM Special Award, Jamie Palmer

BLM presented Monson Shaver with an award for his protection of cultural resources through the Emergency Stabilization and Rehabilitation (ESR) program through the Division of Wildlife Resources. This nomination was from the Vernal Field Office of the BLM.

Monson Shaver – Accepted the award and thanked the BLM

Kenny Wintch provided a brief summary of the ESR work and thanked Monson Shaver for his contribution, creating a timely, effective consulting services solution for the agencies.

14) PLPCO Proposed IMACs Site Form Overhaul, David Yoder

The IMACS form has been around for over 30 years with little change. We are the last state using it in its original form. Changes in technology and management strategy necessitate the proposed change. The basic idea is to cut down on the time and money expended on recording sites while still obtaining the pertinent data. PLPCO has undertaken a review of IMACs. We are not a regulatory agency so the agencies would have to adopt the changes, PLPCO cannot mandate anything. The goal is to update and improve the form.

We have met with agencies and consultants. The goal is to record sites in a more general way with broad strokes. For example:

- Can diameter – instead of measuring all cans, give a brief discussion of the types of cans present (food cans, oil cans, etc.).
- Lithics – remove the description of flaking stages and discuss rough proportions and types. Provide summary information of important characteristics but do not break down by flaking stages. Be more general.

- Remove the aerial photo category – no longer needed and is not used.
- Remove Idaho data that we do not need here in Utah
- Environmental Information – summarize in a couple of sentences.

Experts in the various artifact classes are helping to update the different sections of the forms. For ceramics we want folks to give a general description. Do not give type names unless you are actually qualified to do so. Just call it black-on-white painted and take a picture. Grayware, same thing, not Sevier Grayware etc. We have asked several individuals to assist with the creation of the new sections of the form:

- Ceramics – Winston Hurst, Jim Allison, Charmaine Thompson, and Lane Richens.
- Historic – Don Southworth, Mike Polk, Jen Elskin, Danny Mullins, Chris Merritt.

In a couple of months we will have the draft and we will put it up on the UPAC list-serve. We would like to beta-test in the spring 2014 and then go forward. When the form comes out we would like to have comments from everyone.

Sonia Hutmacher – A lot of us use databases, are the new forms going to be in that format?

David Yoder – We are working with the Antiquities Section on the final format and how it will be proposed for storage. The agencies and SHPO are going to have to agree. There are a lot of Frankenstein databases floating around. We would have to have buy-in from Antiquities and the agencies.

Arie Leeftang – Building an Access Database is easy, getting it to interface with Preservation Pro is another matter.

David Yoder – General feelings? 95% of folks want to see changes but some are resistant.

Heidi Roberts – Can it be designed for a tablet?

David Yoder - The tech is still out there.

Heather Weymouth - What about visual issues?

David Yoder – That would be dealt with in the evaluations sections as it should be now.

Jim Allison – What are the arguments for leaving it the way it is (IMACS)?

David Yoder – 30 years of consistency, even if it is bad data it is still data. The old forms are still going to be there.

Mike Searcy – BYU is already working on a tablet version, though it will likely be proprietary.

Heidi Roberts – Don't ask archaeologists to write down things they don't know or can't testify to in a court of law. They should not be putting that information on a legal document.

David Yoder - I have also had a couple of suggestions regarding recording historic sites, establish a set date rather than the rolling 50 year rule, and an exceptions list for specific site types (can scatters etc.), but this was shot down by the agencies as there is national policy already in place that states cannot change. I feel the path that we are on with historic sites is not sustainable. We should propose these changes rather than have them put on us.

Chris Merritt - I am a historic guy and I am an advocate against historic site exceptions.

15) SHPO News, Arie Leeflang and Chris Merritt

Chris Merritt – Lori Hunsaker requested that I provide a brief update on staffing at Antiquities. Jim Dykman retired in December and I filled Jim's position to assist Lori in the compliance and review. We currently have two interns that are helping Derinna Kopp, and Arie Leeflang and Deb Miller are working in the records division.

We have back copies of *Utah Archaeology* available at State History for those who may be interested and Lori Hunsaker is currently working on an MOU to formalize the Antiquities Sections involvement in the journal.

Archaeology Week – Please give presentations wherever you are in the month of May. We will be having a student research symposium on May 11th.

Arie Leeflang – SHPO records are coming together more now than ever with the assistance of Chris Merritt.

- Thanks to those who are sending me digital data, especially .shp files.
- Scans will be hooked to Preservation Pro sometime in spring. Existing scans only so far, and in the counties most used. The letters you all sent helped a great deal.
- Files search requests are quicker via email
- We are going to start requiring .shp files prior to site number assignment.

IMACS changes – Most of the proposed changes do not directly fit our existing database. We have ideas but no money. We currently have encoded data from before that was moved into a module system that is Preservation Pro. I think that we should minimize the data we input and require additional electronic data and scans. The issue is that it is not digital on the front end. Researchers would have to cull scans (7 fields, a scan, a plot, etc.). Individual scans would have to be searchable.

Will Reed – What standard is there going to be for the scans? USFS has lots of scans...

Arie Leeflang – Ours will be very high quality with specific metadata, but we could use them in the interim.

Chris Merritt – Wilson Martin is retiring on Valentine's Day. He received bad health news a week and a half ago and has chosen to retire at this time. We have no idea who will be replacing Wilson Martin or when at this time. There has not yet been an acting SHPO named.

Kenny Wintch – It would be well to see the Utah SHPO be an archaeologist rather than an archivist, architectural historian or a historian. There is nothing in code or rule preventing it.

16) Historical Archaeology Committee, Ben Pykles and Chris Merritt

We are hearing more and more about historical archaeology consultations and we feel that we need a historical archaeology committee to promote historical archaeology and consult on historical archaeology. Chris Merritt and I would be co-chairs.

Kenny Wintch – How does this committee interface with UPAC? Article 6 discusses the Executive Committee naming standing and *ad hoc* committees. How long are we looking at? Is this to be an ongoing thing?

Ben Pykles – Does the Executive Committee or the President do it or do we vote it into existence?

Kenny Wintch – the business meeting is the venue...

Mike Polk – Moved that we establish a standing Historical Archaeology Committee.

Jim Allison – Seconded

Membership – Aye.

17) *Evening Social*, Steve Simms – There is a social tonight at my house and maps are available for those who would like to attend.

18) *The Need For Policy*, Kenny Wintch

We either need to beef up the bylaws or allow the Executive Committee the authority and the means to propose new policy and vet it through the membership. This is an idea the Executive Committee wanted to throw out there for discussion at this time. We see the need to start making policy that deals with some of the problems that various Executive Committees (and UPAC in general) has been having for a long time. For example:

- About 20 years ago BLM asked UPAC to put up a \$500 reward to catch pot-hunters. It was shot down as an inappropriate use of UPAC funds, but could only be “heard” as a business meeting agenda item.
- UPAC was requested to fund a break at a national meeting being held here in Salt Lake City. This was also shot down; but again, under the UPAC Bylaws the only perceived avenue to deal with the proposal was to vet it at a business meeting.
- The Archaeological Channel recently solicited a donation request. This was shot down also, though with some reticence by the current Executive Committee, who were unsure if they had the authority to make such a decision...

UPAC is beginning to have sponsors come to it (e.g., Beta Analytic for the current winter meeting) with offers to help underwrite the winter meeting, in exchange for advertising. This is probably an acceptable practice, but needs to have some guideposts to insure fairness.

The membership at large elects the Executive Committee to make decisions on its behalf, but without some sort of guidance – or direction through *policy* – each Executive Committee struggles to make monetary decisions regarding such financial issues, which are often time-sensitive and cannot wait until the next business meeting. There are also questions regarding fairness, broad and even opportunity, etc. What guidelines do we use? Should we modify the bylaws substantially to include the guidelines *per se* or do we make a small change authorizing the Executive Committee to make policy within limitations?

General Discussion – Someone who understands the tax laws should be involved in this issue so that we do not jeopardize our status as a non-profit. An attorney should be involved. This could involve a fund raising permit in Utah if you are selling things. Have the bylaws been reviewed recently to make sure they are the way the State of Utah likes them? Additionally, does the Code of Ethics need review and a possible update? That is also something to consider. DeAnn Matheny and Glenna Nielsen will look into retaining a lawyer to help review these things.

Kenny Wintch – *Ad hoc* committee to study policy?

Jim Allison – I move.

Sonia Hutmacher – I second.

Membership – Aye.

Kenny Wintch – Any other business or questions?

Heidi Roberts – Is there a way to know if we have paid our dues for a particular year?

Gena Huffman – We need to review this and find a way to improve the process and tracking. I will talk with Rachel Quist and see if there is a way to track it on the website.

David Yoder – Historic artifacts, if you do not have a place to put them do not dig them up.

Heather Weymouth – What About Utah State University Eastern? I was recently told by the BLM that you are taking historic artifacts.

Timothy Riley – No historic Artifacts will be taken by our facility.

Heidi Roberts – If you pick it up you must curate it? Can we not dispose of them if they do not have value?

David Yoder – No, there are big issues with that.

General Discussion – brief general discussion regarding curation issues and ethical issues of disposal (culling etc.). No resolution was made.

There was a successful move made to adjourn the business meeting for this year.

**Utah Professional Archaeological Council
Financial Statement for Fiscal Year 2012**

Gena Huffman, UPAC Treasurer

Checking Account

Beginning Balance	\$ 1,150.52
Deposits	\$ 3,352.50
Expenses	
2011 Utah Archaeology mailing costs	\$ (179.75)
2011 Utah Archaeology printing costs	\$ (2,906.80)
(UPAC~\$600; USAS~\$1384; SHPO~\$923)	
2012 UPAC Annual Meeting costs	\$ (262.71)
2010 Utah Archaeology costs	\$ (632.00)
Total Expenses	\$ (3,981.26)
Interest Earned	<u>\$ 1.36</u>
Ending Balance	\$ 523.12

Share Account

Beginning Balance	\$10,795.39
Deposits	\$0.00
Transfer to Checking	\$(3,000.00)
Interest Earned	<u>\$9.09</u>
Ending Balance	\$7,804.48

PayPal Account

Beginning Balance	\$1,004.19
Payments Received	\$ 1,654.91
Transaction Fees	\$ (70.09)
Website Domain Renewal Fee	\$ (61.88)
Annual PayPal Fee	<u>\$ (49.95)</u>
Ending Balance	\$ 2,477.18

