

# THE UPAC NEWS

Published by the Utah Professional Archeological Council

Vol. 2, No. 4  
September, 1984

ALERT EDITION

Joel Janetski, President  
Georgia B. Thompson, Editor

## UPAC Focuses on Members, Research

At the July meetings of UPAC held in Monticello, two "burning" issues were brought up: 1) declining UPAC membership, and 2) the lag in developing a state-wide Archeological Research Design. Major steps were taken to remedy these issues.

Rich Fike (BLM, Salt Lake City) was appointed special "Emergency Membership Drive" coordinator and Bruce Louthan (BLM, Moab) was elected Vice President for Research Design. This ALERT Edition of the UPAC News focuses on the membership and research design problems. A later fall, pre-election issue of the NEWS will carry details regarding minutes of the summer meeting, summer work summaries, current political and professional issues, and the schedule for the winter meetings tentatively set for early December in Salt Lake City.

## Dues Reduced

Two major decisions were made at the UPAC meetings which will hopefully affect membership levels in a positive way. First, the emphasis of UPAC is going to be on communication. Specifically, this means a focus on the state-wide archeological research design and an ongoing debate over what is and what is not known about the region's historic and prehistoric past. We will continue to emphasize updates on current work and findings, political winds, changing regulations and other issues.

Second, in response to a rather heated debate at the 1983 winter meetings and a vote held at the summer meetings this July, the UPAC dues structure was revised as follows:

Institution (private company)	\$30.00
Individual	\$15.00
Student	\$ 7.50
Subscriber	\$20.00

It is hoped that the communication emphasis, i.e., keeping the membership in touch with each other, will result in a renewed interest in upgrading the profession at all levels: higher quality fieldwork, more rigorous analysis, better reports, more publications in the professional and popular literature, and a more professional level of remuneration for our services.

--- Joel Janetski, UPAC President

# Louthan Heads Research Design Effort

Due to the resignation of LaMar Lindsay, UPAC Vice President for Regional Research Design, an election was held at the summer meeting in Monticello in which Bruce Louthan was elected as V.P. for Research Design.

Several points were raised in the discussions on development and use of the research design. To expedite the process, the five overall problem domains used in the Dolores Archeological Project (similar to the MX design) were adopted. These are: (1) economy and adaptation; (2) paleodemography; (3) social organization and settlement pattern; (4) extra regional relationships, and (5) cultural process.

In recognition of distinct variability within the state, four subregions were defined: (1) Great Basin; (2) Southwestern Utah (below Cedar City); (3) Southeastern Utah (below the Colorado River), and (4) Plateau-Uinta. Representatives on the Research design committee for these areas are: David Madsen, Gardiner Dalley, Winston Hurst, and Blaine Phillips and Bruce Louthan, respectively.

Certain topical or synchronic (e.g. Archaic period) questions may have statewide application and will be so treated. The regional distinction will merely allow for varying levels of detail in the design where work to date has achieved uneven progress (e.g. SW and SE Utah at the Formative level).

To assure broad-based input from the whole Council, questions are now solicited from all members (and potential members, ex-members, fellow-travelers, all). These will then be combined, sifted and organized by a committee formed at the invitation of the VP for Research Design.

Those with access to the DAP, MX or IPP designs may wish to suggest or modify some of those questions. However, any and all questions aimed at the domains cited above are welcome.

In fact, while you're reading this, why not jot down at least two questions in the margin? Just pick your two currently most "burning" ones and send them off to Bruce at:

Bruce D. Louthan  
BLM Moab District Office  
P. O. Box 970  
Moab, Utah 84532

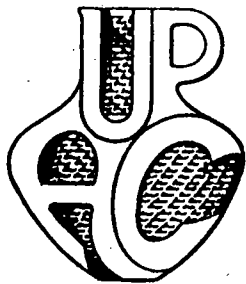
Don't worry about 50 cent words, just get the ideas on paper. A committee of regional experts will eventually be formed to consolidate and refine the questions submitted into an integrated format. To enhance their usefulness, you might note the specific data types that would answer or bear on those questions.

Again, the aim of the State Research Designs is not to restrict, but rather enhance our mutual scholastic enterprise. The designs will not substitute for individual project designs but merely aid in their development. Hopefully through general participation we can create a document to broaden our individual perspectives and avoid narrow viewpoints inherent in our scattered working situations.

Your response and input is crucial now if we are to get this effort going. Remember, underway is better than "in the planning!"

If you have questions, ideas, need more data, get in touch with Bruce at the above address.

--- Bruce Louthan



# THE UPAC NEWS

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Vol. 2, No. 3  
June, 1984

Richard Thompson, President  
Georgia B. Thompson, Editor

## UPAC Slates Meeting for July 13 - 14

UPAC members will meet for their summer meeting in San Juan County, July 13 - 14 in the Monticello area. Chas Cartwright has been making arrangements.

The agenda will be as follows:

Friday, July 13

2 - 5 p.m. Workshop on State Research Design

5 to 7 p.m. Dinner

7 to ? Informal Current Research Reports

Saturday, July 14

9 - 10 Business Meeting (nominate Vice President/Research Design, fellows, etc.)

10 to noon Continuation of Workshop on Research Design

Chas indicates that the Blue Mountain Ski area will be the place for camping for the meeting. There is no power nor water there, so come prepared. The area is reached by taking Second South, west off main street in Monticello. Drive west about 4 miles, turn left toward the ski area, drive about 1 mile to the camp. At the camp there is one chalet-type facility which could be used for meeting. If any presenter needs a projector, or power, let Chas know so that arrangements can be made to meet in the BLM facilities in Monticello. Call him at 587-2860 (home), or 587-2201 at work. Otherwise, plan first to meet at the ski area between 1 and 2 p.m. on Friday.

At the December UPAC meeting, the membership indicated a desire to begin to develop a state-wide research design for archeology. With this in mind, Dave Madsen has agreed to chair the workshop time during the summer meeting to begin to share information and input on such a design. (Dave volunteered to take this position when LaMar Lindsey, Vice President for Research Design found it necessary to resign earlier this year.)

Regional approaches or designs might be the first step in preparation of a state-wide plan, so members are encouraged to bring ideas, questions, problems which could be discussed and then some steps taken to formalize the design. Members might want to look at the UPAC NEWS, Vol. 1, No. 1, page 6 for an article by Joel Janetski and Rick Holmer on A Suggested Structure for Regional Research Designs. This might suggest some avenues for examination at the workshop session(s).

If you have specific questions or problems which you think ought to be raised, this can be addressed in the workshop period.

During the business meeting, nominations need to be made for a replacement for LaMar Lindsey as Vice President of Research Design, ideas on 1984 Fellow nominees could also be submitted to the membership committee. Other items include a date for the winter meeting.

# Member Responds To Editorial

Dear UPAC President:

As a member of UPAC and a frequent participant on Technical Proposal Evaluation Committees, I would like to comment on the editorial in Vol. 2, No. 2 concerning BLM's contracting procedures. I take issue with the allegation "...that cost information is being leaked to favored archeologists..." and the contention that proposals have been evaluated on the basis on cost alone rather than on the merits of design. A brief explanation of the Bureau's contracting process should serve to resolve what appears to be more of a misunderstanding than a problem.

- Given a set amount of funding Bureau archeologists develop a statement of work to respond to C.R.M. responsibilities - often in a very short period of time.
- An attempt is made to ensure that the work requirements are in line with the funds available.
- The work requirements are set down in the request for proposal (RFP) which is distributed to potential contractors.
- The response by the contractors to the RFP, termed a technical proposal, is reviewed by the Technical Proposal Evaluation Committee (TPEC). This group is generally made up of 3 to 5 BLM archeologists. Each proposal is evaluated according to criteria set forth in the RFP without regard to bids. The contractors cost proposal is a separate document which is not reviewed until each proposal is scored and a range of technical acceptability is established. It is not uncommon for a relatively weak proposal to be dropped at this point.
- Technical scores are then considered with the bids. Best and Final Offers (BFO) are then solicited from the acceptable group.
- Upon receipt of the BFO, technical scores are changed to reflect proposal modifications, and final costs are considered.

- The contract is awarded based on consensus and the reasons for acceptance/rejection are written up for all proposals.

In my experience, it is usually the proposal with the highest technical capability which receives the contract. Low bids are usually tied to weak proposals.

To address the question of TPEC members "leaking" funds available information: this is illegal, unethical, a punishable offense and an allegation not taken lightly. Whether the proper disclosure of funds available would be beneficial is a moot point. What is more important is that all contractor costs are reviewed with respect to the proposal-underpricing is scrutinized as much as inflated costs are. In the end, a good proposal must be both technically and fiscally sound.

As for "returning to the evaluation of proposals based on the merits of design", I don't know when in the merky past they were done better than at present. I do not claim there is not room for improvement, certainly the evaluation/award factors section of the RFP could be revised, as well as others; however, I believe UPAC would do well to direct its efforts towards the shaping of government sponsored research designs rather than attempting to alter their bureaucratic structures.

Doug McFadden  
Kanab Resource Area Archeologist

## New Permit Regulations Cause Wide Concern

New Permit Regulations for the 1979 Archeological Resource Protection Act have several UPAC members concerned about a possible "bottleneck" in the permitting process which could affect small archeological CRM contractors.

The regulations say that as of September 30, 1984, every blanket consulting permit for work on federal lands in the United States will be terminated--no matter when the original expiration date was.

All future permits would have to be project-specific with the applications being filed with the federal agency under whose jurisdiction the project area would come.

Officials in each agency would then review the permit prior to it being forwarded to Washington. The minimum turn around time would be about 45 days. Emergency permits would only be reserved for instances where sites were found after a construction project was underway.

If you are concerned about how this new permitting system could become so unwieldy, write first to Bennie C. Keel, Departmental Consulting Archeologists, National Park Service, Dept. of the Interior, Washington D. C. 20240. Also write to the Congressmen James V. Hansen, Dan Marriot or Howard Nielson, U. S. House of Representatives, Washington, D. C. 20515 (that address will work for all 3). Write Senators Jake Garn and Orrin Hatch, U. S. Senate, Washington D. C. 20510. Congressman Hansen and Senator Hatch also have 800 numbers which can be utilized. (Hatch: 800-662-4300; Hansen 800-662-2523). If you live in the Salt Lake or Ogden area, offices of each of these men could be reached by phone.

## State Antiquities Update.

The Utah State Division of History has also issued new regulations which have been adopted by the State Board of History to implement the various Antiquities Acts of the State of Utah.

All UPAC members holding Antiquities permits with the state of Utah should have received a copy of these from Dave Madsen, State Archeologist. If there are questions, or if a permit holder has not received these regulations, he or she should get in touch with Dave's office at 300 Rio Grande, Salt Lake City, Utah 84101.

The State Legislature in 1983 passed an antiquities act similar to that of 1953 except that the responsible state agency has become the Division of State History rather than the Division of Parks and Recreation. Thus it is important that Permit holders or individuals interested in making Permit applications have the information from Madsen's office.

Research standards, curation requirements, types of permits and how they can be applied for by qualified persons are detailed in the information.

## \$ DUES \$

If you have been receiving the UPAC NEWS but have not paid your dues for this year, please send a check to Lorraine Dobra right away. Student members are still \$15; others \$30.

Also, if you are not a member, but feel that you would qualify, or you know someone whom you feel qualifies, get in touch with Bill Davis who will be the new Vice President for Membership/Ethics at P. O. Box 57, Bluff UT 84512. Do it today!!!