

## UPAC NEWS

NEWSLETTER FOR THE UTAH PROFESSIONAL ARCHAEOLOGICAL COUNCIL

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Bill Davis, President  
Bill Fawcett, Editor

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### UPAC OFFICERS

President: Bill Davis, Abajo Archaeology,  
PO Box 100, Bluff UT 84512. 801/672-2272  
FAX -2284

VP Membership/Ethics: Charmain  
Thompson, Uinta National Forest, PO Box  
1428, Provo UT 84602. 801/377- 5780

VP-Governmental Affairs & Research:  
Duncan Metcalfe, Anthropology Dept, 117  
Stewart Bldg, University of Utah, Salt Lake  
City UT 84112. 801/581-4494

Secretary: Dennis Weder, 00-ALC/EME,  
7276 Wardleigh Rd, Hill AFB, UT 84056.  
801/777-0288

Treasurer: Nancy Shearin, PO Box 1273,  
Fillmore UT 84631. 801/743-6811

Newsletter Editor: Bill Fawcett, Utah State  
University, Logan UT 84322-0730.  
801/797-1496, FAX -1240

Utah Archaeology Editor: Kevin Jones,  
Division of State History, 300 Rio Grande,  
Salt Lake City UT 84101. 801/533-3500.  
FAX -3503.

### PRESIDENT'S MESSAGE

#### PLAN TO ATTEND THE SPRING MEETING!

The meeting is scheduled for April 27-29 (Thursday evening through Saturday) at Locomotive Point on the San Rafael Swell. Bring camping gear (e.g., tent, water, food, cooler, chairs, etc.) to the site about one mile north of 1-70 (see Maps). The turn-off is about 2 miles east of Ghost Rock "Rest stop." Signs and flagging tape streamers marking the turn-off will be posted Wednesday morning. Folks traveling east can exit immediately and head north to camp. Those going west will have to continue a mile or two, turn around, and backtrack in the eastbound lane to the turn-off.

#### Schedule

Thursday, 4/27

6 pm- ? Evening reception hosted by  
UPAC around central firepit. Preparation  
and burial of meat for Friday communal

supper and chert blanks for lithic workshop (Saturday).

Friday, 4/28

9-Noon. UPAC/USAS research reports/papers  
noon-1 PM Lunch (on your own)  
1-5 PM Combined UPAC/USAS Business Meeting  
5-8 PM Communal supper  
8 PM- ? Bluegrass/acoustical music – campfire dance

Saturday, 4/29

7-9 AM Communal pancake breakfast  
9-Noon Lithic workshop (with Bruce Bradley and Greg Nunn)  
Noon-1 PM Lunch (on your own)  
1-5 PM Various field trips  
6 PM- ? Communal supper leftovers and reflection/recuperation around central firepit

Sunday, 4/29.

Break camp

Those planning to attend should send a letter/post card by April 14 to Bill Davis, Abajo Archaeology, Box 100, Bluff UT 84512 ATTN: UPAC/USAS Meeting.

**MINUTES OF  
UPAC BUSINESS MEETING  
18 NOV 1994**

at the  
Division of State History  
NW Conference Room  
300 Rio Grande, Salt Lake City

The fall meeting was called to order at 1:34 pm by President Bill Davis.

Special Report

Wilson Martin gave a brief presentation on Heritage Tourism. Cultural and heritage

destinations are rapidly growing in popularity; he's been working-with the Travel council to give them guidance from historical perspective. He showed slides of Jorvik, a reconstructed Viking era village in York, England which attracts enough paying tourists to support its own research facility. Mr. Martin needs professional archaeological backing for his local effort; and also professional archaeologists to participate in specific projects.

After a short discussion Bill Davis volunteered to set up an ad hoc committee this winter to discuss this issue from the UPAC perspective.

The Spring 1994 minutes were approved.

Treasurer's report: Nancy Shearing couldn't make it because of the snow storm, but she reported that about half of the members are dues delinquent.

Announcements and Info Items

Kevin Jones reported that the next 4 issue of the *Utah Archaeology Journal* is in the editing stage. Duncan Metcalfe reported on the status of curation at the Utah Museum of Natural History: things have been unsettled because of the change of director and laws (NAGPRA, etc.). New regulations may not be published by legislature; the legislative committee review process has been drawn out because of the need to make basic definitions clear to non profession parties.

Old and New Business

Kenny Winch (State Lands): The Twin Rocks Project (a P-I site just across the road from Bill Davis' house in Bluff). Kenny needs professional help in developing this site as a hands-on research site for school kids. He needs partners to help develop a research design and classroom version

background info before they hit the dirt. Bill Davis discussed a SW Heritage Committee project at a Chaco Outlier near Bluff. Enthusiasm is necessary for success.

State Lands Update: The split is in transition and going pretty well, but some issues of concern are looming. The feeling is that CRM, amongst other programs, are too expensive and need to be reviewed. The results of these reviews are hard to predict. Jim Dykman (State History) has low expectations of what is happening; he believes that State Lands wants to allow development with a few hindrances as possible.

Kevin Jones discussed legislative changes: The transfer of David Madsen and Dave Gillette was attempted without legislative review, but State Lands got involved. State Lands wants to treat Trust Lands as if they were private so that they can ignore all those messy laws which normally would apply to State agencies. John Senulis has obtained copies of all pertinent legislative items through last spring; we need to start looking over their shoulders again (The Southern Utah Wilderness Association and UPAC were parties which sued State Lands a few years back to force State Lands to comply with state laws). Duncan Metcalfe will take over the watchdog role over State Lands machinations.

Brook Arkush (Weber State) offered an update on the latest Native American Remains Committee (NARC) activities:

NARC is attempting to brief law enforcement agencies about removing human remains from purported crime scenes; many remains are being removed by local law agencies. NARC would like volunteers from the professional archaeological community to document Native American remains found on State Land and is working on funding to be able

to reimburse volunteers for mileage and per diem while recording and stabilizing remains. The upcoming administrative rules will be very specific.

Bill Davis recommended an article in state-wide law enforcement newsletters. It was suggested that most archaeologists could use a review on osteological identification. Bill Davis recommended that a review course be conducted immediately after the UPAC meeting next fall. Everett Bassett (Dames & Moore) noted that the medical examiner is supposed to be doing this. Arkush will continue to put NARC updates in the UPAC newsletter. The NARC repository has doubled in price (now \$122,000).

Dennis Weder suggested that UPAC create a new elected position, Vice-President of Native American/Ethnic Affairs. This position is sorely needed because of the sensitive nature of the issues being raised by NAGPRA and the consultation process. UPAC needs to take a proactive approach to dismantle the barrier between the archaeological community and those whose ancestors we are studying. The details are included in a separate article in this newsletter. Dennis volunteered to initiate contact with the Native American community until the issue can be put to a vote. Shelley Smith (BLM) stated that the BLM has copies of the Handbook of Native American Coordination and Consultation.

Shane Baker (UDOT) made it known that there is unused ISTEPA money in UDOT. For further information contact him or Sue Miller at 801/965-4157.

Charmain Thompson has been getting feedback from USAS that the amateurs are not being included in projects as much as they could. We need to be info bulletin board of available projects. Dave Schmitt

volunteered to be the new USAS mentor. Kevin Jones noted that the USAS Newsletter fell apart 2 years ago; we should put pertinent information in UPAC Newsletter and send it to USAS Chapters. Dennis Weder suggested having Dave Schmitt jumpstart the USAS Newsletter; they will try to get Wilson Martin's approval.

Bill Davis suggested that the spring UPAC meeting be a campout in the San Rafael Swell with a seminar on San Rafael vicinity research. He also suggested that we invite USAS members.

The meeting was adjourned at 3:55 pm.  
--Submitted by Dennis Weder

### **UPAC VICE PRESIDENT FOR NATIVE AMERICAN/ETHNIC AFFAIRS**

I would like to propose a new elected position: Vice President for Native American/Ethnic Affairs. Please consider the following outline so that it can be discussed at the next UPAC meeting and then submitted to the membership for their vote. I would also suggest that a small sum be set aside for travel and per diem to out of town meetings.

#### Purpose:

1. Archaeologists need to communicate with the people whose ancestors are being studied.

a. Native Americans have research questions and religious concerns of which we are unaware.

b. UPAC needs to educate Native Americans about our role as scientists and what we can do to supply information pertinent to their efforts to write their own history.

2. Face to face interaction is imperative to best resolve the mutual distrust which has festered for too long.

a. When we sit down together, we will all realize that we have the same ultimate goals: protect the scant remnants of our cultural past.

b. The NAGPRA resolution process needs to be finalized as soon as possible at both the state and federal levels.

c. Tribal origin, territorial and religious issues will be increasingly relevant as the ramifications of recently passed legislation become apparent.

#### Duties

1. The UPAC vice President for Native American/Ethnic Affairs should:

a. Attend Tribal Council meetings.

b. Regularly consult with State Division of Indian Affairs.

c. Consult with Native Americans working in CRM.

d. Attend Native American Remains Committee meetings.

2. UPAC should actively organize mutual educational opportunities for both Native Americans and archaeologists.

3. UPAC should continue to send its newsletter to each Tribal Chairman or cultural resource manager."

--Dennis Weder

**STATEWIDE NETWORK TO  
DOCUMENT  
NATIVE AMERICAN HUMAN  
REMAINS  
ON STATE LANDS**

As Vice-Chair of the Utah Division of Indian Affairs Native American Remains Review Committee, I am exploring the possibility of establishing a statewide network of professional archaeologists (individuals with at least a master's degree in Anthropology and 5 years of supervisory field experience) who should be willing to function as the primary archaeological contact for state and county agencies (e.g., county sheriff's departments) whose personnel have discovered Native American human remains or have been notified of the discovery of such a find on state lands. Members of this network would travel to burial sites within a designated area, meet on-site with tribal representatives, and conduct basic documentation of the remains (and perhaps implement protective measures or, with permission of the tribal representatives or the Division of Indian Affairs, recover the remains) to help determine cultural affiliation, and ultimately, to facilitate their repatriation.

The Division of Indian Affairs is attempting to secure funding for providing basic compensation to both archaeologists and tribal representatives that would cover expenses such as vehicle mileage, meals, and if necessary, lodging. Members of this network would be expected to document burials during non-work hours, and to produce a site record form (including detailed site and feature sketch maps and black and white photographs and color slides) and a letter report of the findings.

I envision one person agreeing to cover 2-3 adjoining counties in the area where they live. For example, I would be willing to cover Box Elder, Morgan, and Weber Counties; Bill Davis (Abajo Archaeology) could cover Grand and San Juan counties; and Bill Fawcett could cover Rich and Cache counties.

If you meet the professional criteria and wish to be part of this network (the membership of which will be approved by the Office of the State Archaeologist), please send a letter of interest including the counties that you would be willing to cover and a current vita to: Brooke S. Arkush, Sociology/Anthropology, Weber State University, Ogden UT 84408-1208

**SUBMISSIONS NEED FOR  
UTAH ARCHAEOLOGY**

Have you been doing some interesting research in and around Utah? Send your article manuscript to the Kevin Jones, Editor of *Utah Archaeology*. Consult a recent issue for the style guide.

**AWARDS**

**NOMINATIONS FOR UTAH STATE  
HISTORICAL SOCIETY ANNUAL  
AWARDS**

Submit 1 page nomination letter to Mary Peach, Utah State Historical Society, 300 Rio Grande, Salt Lake City UT 84101-1182 by May 12 for Antiquities Award for outstanding archaeological/paleontological research and preservation in Utah.

## ITEMS FOR COMMENT

CONGRESS INTENDS 'TO REVIEW  
HISTORIC PRESERVATIONS LAWS  
AND REGULATIONS (Reprinted from The  
Grapevine 3/14/95).

Feb. 16, 1995

Mr Robert D. Bush  
Executive Director  
Advisory Council on Historic Preservation  
The Old Post Office Building  
1100 Pennsylvania Ave, Suite 809  
Washington DC 2004

Dear Mr. Bush:

A number of our constituents have contacted us regarding your recently issued proposed rules on protection of historic properties. After careful review of that proposed rule, their comments, and recently enacted amendments to the National Historic Preservation Act, it is our conclusion that this proposed rule should be withdrawn, rewritten, and re-issued in draft for additional public comment. Simply stated, it is unacceptable to us that any agency would propose burdensome new regulations on our already over-regulated society, particularly when these regulations exceed the authority of the underlying statute.

The statement in your Impact Analysis that "The Council's regulations in their current and revised form only impose obligations on federal agencies" leads us to wonder if you really understand the scope and effect of your own regulations. Compliance with the National Historic Preservation Act is already costing both government and private sector tens of millions of dollars annually. The cumulative impact of your proposed rule, including such newly articulated policies as requiring the destruction of historic properties always be

the "last resort" is that the costs of 4 compliance will increase substantially. Under your proposed regulations, federal agencies will have every incentive to pass increased costs on to an already overburdened private sector and little incentive to reduce overall regulation costs.

Time and time again, whether it be implementation of the Endangered Species Act, Clean Water Act, or a myriad of other environmental laws, we have seen federal agencies extend the scope and effect of the law through the regulatory process. The American public and Congress will no longer tolerate such action by federal agencies. Aspects of your proposed rule which violate this principle, such as the redefinition of the area of potential effects, must be revised. Two other aspects of your proposed regulations, which are particularly troublesome, are the open-ended timeframes and unlimited public standing. While it is a concept largely foreign to those federal regulatory agencies, time is money in the private sector. The lack of discrete timeframes for many aspects of your proposed rule and the opportunity for reopeners at almost any point (even after the conclusion of the 106 process) must be addressed. Similarly, the open invitation for anyone, at virtually any time in the process, to become an obstructionist for the cost of a 32-cent stamp must be changed. Public involvement is necessary and appropriate, but it must be limited in a fashion similar to that provided in the National Environmental Policy Act where input is sought at the outset and at a single point in time prior to final decision-making. Private parties with some level of standing with respect to a particular proposal should be offered an increased, though still structured, opportunity for input.

By way of further background, we point out that at a January 11 hearing before the Interior Subcommittee on Appropriations,

several private institutions advocated elimination of all funding for the Advisory Council on Historic Preservation. We are not yet convinced that such action is appropriate, since we believe there is every opportunity for the Advisory Council to return to its role as a facilitator in the implementation of the Historic Preservation Act, rather than another layer of federal bureaucracy sitting in judgment over federal agencies and the private sector. Toward that end, we request that no later than 60 days from the date of receipt of this letter you transmit, to the Chairman of the House National Parks, Forest, and Lands Subcommittee, amendments which will reduce the regulatory burden of the Act, ensure protection of private property, and ensure that the efforts of the federal government are focused on the most important historic properties in the country.

We appreciate your attention to our comments and look forward to working with you toward a resolution.

Sincerely,

James V. Hansen  
[R-UT; Chair, Subcommittee on National Parks, Forests & Lands of House Resources Committee]

Wayne Allard  
[R-CO; Chair, Subcommittee on Resource Conservation, Research & Forestry of House Agriculture Committee]

Barbara Vucanboch  
[R-NV; Member, Interior Subcommittee of House Appropriations Committee]

HERITAGE TOURISM STRATEGIC PLAN  
The draft Strategic Plan on Heritage Tourism is available from Wilson Martin, Division of State History, 300 Rio Grande, Salt Lake City UT 84101801/533-3552. The plan outlines ways to encourage tourism as part of economic development, and yet protect fragile cultural resources. Input is welcome.

### **NEW RESOURCES/PUBLICATIONS**

#### **AzTeC: SOUTHWESTERN ARCHAEOLOGY SPECIAL INTEREST GROUP**

The AzTech community Free-Net at ASU is host to the Southwestern Archaeology Special Interest Group (SIG). Students, archaeologists, and the public are encouraged to post appropriate questions, messages, and information about Southwestern archaeology and anthropology. No commercial or inappropriate information will be permitted. Anyone with a pc and modem can access AzTech via phone. Access can also be gained through internet connection (<http://aztec.asu.edu>). Contact: Brian Kenny, PO Box 61205, Phoenix AZ 85082-1203. 602/227-3154; Fax 602/506-4882.

AMERICAN COMMITTEE FOR PRESERVATION OF ARCHAEOLOGICAL COLLECTIONS fosters debate about federal antiquity laws and regulations as they relate to the preservation of research collections and their repatriation. Requests for their newsletter and membership applications can be sent to PO Box 1171, Whit tier CA 90609-1171. Their October 1994 newsletter included the following article:

INDIANS SELL SACRED REPATRIATED ARTIFACTS IN ARIZONA--by Cory Breternitz (reprinted from the AZ Archaeological Council Newsletter 18(3), 7/1994).

In February the Arizona State Museum (ASM) received an anonymous call from a concerned citizen in west Tucson to report that a member of his family had purchased two prehistoric Hohokam ceramic vessels from two Native American males who were selling these items door-to-door in the neighborhood. The caller was concerned about the numbers written on the base of the posts. ASM contacted Soil Systems, Inc. (SSI), and the numbers were identified as the site number for Pueblo Grande (AZ U:9:& ASM) and specimen numbers. Both vessels were recovered from burial contexts by SSI as part of the ADOT-sponsored Hohokam Expressway Data Recovery Project and were repatriated to the Tohonto O'odham Tribe on July 13, 1991. Documentation on the two vessels from the specimen log, the burial feature analysis, whole vessel analysis subdirectories of the SSI/Pueblo Grande data base, a copy of the repatriated artifact printout signed by SSI and a representative of the Tohonto O'odham Tribe, and photographs of the vessels were sent to ASM.

The repatriated items included over 2000 pottery vessels and numerous other funerary objects associated with the 786 inhumations and cremations from the Hohokam Expressway Project. The entire repatriated collection was reported to have been reburied on the Ak-Chin Reservation by the Tohonto O'odham Tribe in October 1991.

Rumors of sightings of items from the collection, from Scottsdale to art galleries in New York city, have persisted for the past two years. Until the call to ASM in February and the follow-up investigation, none of the rumored sightings could be verified; it is now clear that repatriated items possessing

religious significance that were returned to the rightful owners as Tribal Claimants under ARS 41-844 are being offered for sale. The anonymous caller made arrangements to turn over the two pottery vessels in question to ASM so that they could be returned to the Tohonto O'odham. However, the appointment was not kept, and to date there has been no other contact with the individuals in possession of the vessels.

## CURRENT RESEARCH

SAMPLE SURVEY ON ELK RIDGE COMPLETED: Early Field School Surveys Verified

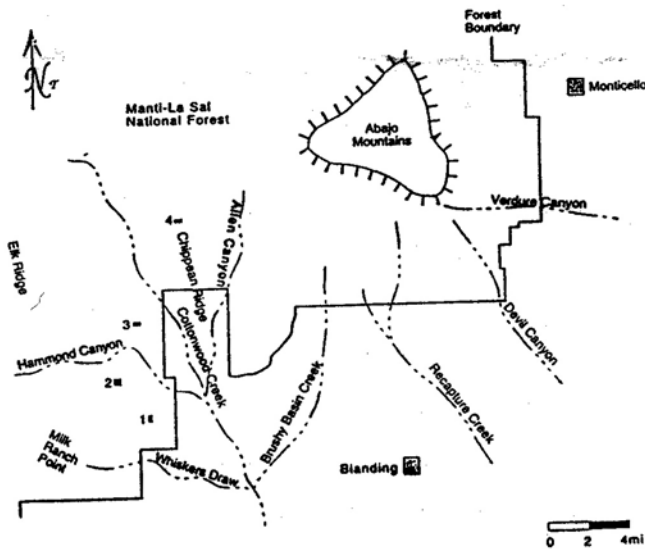
The Manti-La Sal National Forest has recently received results of a contracted sample survey of high-site density areas in the South Cottonwood drainage, near Elk Ridge, northwest of Blanding, Utah. Woods Canyon Archaeological Consultants carried out the intensive survey of the Anasazi upland agricultural areas (emphasis on BM III and P I remains) in 1993. The areas had been surveyed in the early 1970s by BYU students as part of the Elk Ridge Project SARG work. The current survey was designed to show the accuracy and intensity of the earlier Elk Ridge Surveys, which covered about a third of the South Cottonwood basin. The Forest is considering this basin for designation as an archaeological emphasis planning area or prehistoric landscape district. The project involved re-inventorying four small plots totalling 155 acres (see Map).

The survey results indicate that the earlier inventories, while not perfect, located the majority (75%) of the sites present in the plots. Most of the newly-recorded sites were minor or subtle clusters of artifacts or hearth



features rather than habitations with midden or architecture. Of the 26 sites identified, the majority date to PI and PII times, with 7 BMIII components also identified; for the most part the current surveyors assigned similar ages and site functions to the sites as did the early surveys. Another interesting objective of the project was to identify and map all "non-site" features that could be considered components of a prehistoric landscape but may not have merited individual site recordation (such as potential check-dams and isolated clusters of artifacts. Very few such features were identified in the current inventory.

--Leigh Ann Hunt,  
USFS Monticello District  
Archeologist



### ON THE MOVE

P-III Associates has moved to 2759 South 300 West, Salt Lake city UT 84115-2932. 801/467-5446.

Senco-Phenix (John Senulis) can now be reached at PO Box 187, Mt Pleasant UT 84647-1143. 801/462- 0291. Fax -0292.

### CALENDAR

3-7 May 1995 Society for American Archaeology, Minneapolis Hilton, Minneapolis MN.

6-13 May 1995 Utah Prehistory Week. Tours, lectures, exhibits, and demonstrations throughout the state. Contact Renee Weder (533- 3529) or Dave -Schmitt (533-3577) at the Division of State History for details.

16-18 June 1994 USAS Convention hosted by Jennifer Jack-Dixie Chapter in St. George. Contact Diana Christensen or James Starr for details.

15-16 Sept 1995 Durango Conference on Southwest Archaeology. Contact: Phil Duke, Anthropology Dept, Ft Lewis College, Durango CO 81301303/247- 7346.

27-30 Sept 1995 2nd Biennial Rocky Mountain Anthropological Conference, Steamboat Sheraton, Steamboat springs CO. Contact: Calvin H Jennings, Anthropology Dept, Colorado state university, Ft Collins CO 80523. 303/491-7360

### THE NEXT NEWSLETTER

Items for the next newsletter should be sent no later than July 1, 1995. All submission of greater than 100 words should be accompanied by a computer disk with text saved on it either in IBM- readable ASCII or Wordperfect.

### 1995 MEMBERSHIP DUES

If you want to join UPAC or have not paid your 1995 dues send:

Professional \$25.00

Student \$12.50

Associate \$12.50

Affiliate \$12.50

to Nancy Shearin. Professional and student members vote and receive the newsletter and journal (*Utah Archaeology*). Associate and affiliate members only receive the newsletter.

UPAC NEWS  
C/O BILL FAWCETT  
SOCIOLOGY, SOCIAL WORK &  
ANTHROPOLOGY DEPT  
UTAH STATE UNIVERSITY  
LOGAN UT 84322-0730

